



# BIOTECHNOLOGIES FOR AGRICULTURAL DEVELOPMENT

PROCEEDINGS OF THE FAO INTERNATIONAL TECHNICAL CONFERENCE  
ON "AGRICULTURAL BIOTECHNOLOGIES IN DEVELOPING COUNTRIES:  
OPTIONS AND OPPORTUNITIES IN CROPS, FORESTRY, LIVESTOCK,  
FISHERIES AND AGRO-INDUSTRY TO FACE THE CHALLENGES OF FOOD  
INSECURITY AND CLIMATE CHANGE" (ABDC-10)

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ISBN 978-92-5-106906-6

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# FOREWORD

Latest FAO figures indicate that the number of undernourished people in the world remains very high at close to one billion in 2010. The fact that one in six people in developing countries currently suffers from chronic hunger is not acceptable. Food security at local, regional and global levels will need to be realized in the face of emerging challenges.

**The first** is the rapidly changing socio-economic environment. It is estimated that the world's population will increase from about 7 to 9 billion people by 2050; that the proportion living in urban areas will increase from about 50 to 70 percent by 2050; and that people's diets will change, shifting to increased proportions of vegetables, fruits and livestock products. **The second** is climate change, which is expected to have an increasing impact on agriculture and food security.

Promoting sustainable agriculture in developing countries is key to achieving food security, and here it is necessary to increase investment in agriculture; broaden access to food; improve governance of global agricultural trade; and increase productivity while conserving the natural resource base. For the latter, it will be necessary to substantially increase investments in public agricultural research and development. Technologies to increase productivity and conserve natural resources should be accessible, appropriate and adapted to the needs of smallholders, and functional demand-driven extension systems are essential for making this happen. The suite of technological options for farmers should be as broad as possible, including agricultural biotechnologies, which represent a large range of technologies used in food and agriculture for the genetic improvement of plant varieties and animal populations, characterization and conservation of genetic resources, diagnosis of plant and animal diseases, vaccine development and other purposes.

To highlight the potential role of agricultural biotechnologies, FAO, in close collaboration with partners around the globe, organized the international technical conference on "Agricultural biotechnologies in developing countries: Options and opportunities in crops, forestry, livestock, fisheries and agro-industry to face the challenges of food insecurity and climate change" (ABDC-10) that took place in Guadalajara, Mexico, from 1 to 4 March 2010. The conference was hosted by the Government of Mexico and co-sponsored by the International Fund for Agricultural Development (IFAD).

The Consultative Group on International Agricultural Research (CGIAR), the Global Forum on Agricultural Research (GFAR), the International Centre for Genetic Engineering and Biotechnology (ICGEB) and the World Bank were also major collaborators in this initiative. The conference brought together about 300 policy-makers, scientists and representatives of intergovernmental and international non-governmental organizations, including delegations from 42 FAO Member Nations.

This publication represents the ABDC-10 proceedings. It contains an extensive series of background documents prepared for the conference, focusing on the current status and options for biotechnologies in developing countries in crops, forestry, livestock, fisheries/aquaculture and food processing/safety, as well as on related policy issues and options, in particular regarding targeting agricultural biotechnologies to the poor; enabling R&D for agricultural biotechnologies; and ensuring access to the benefits of R&D.

Member Nations reached at the ABDC-10 a number of key conclusions. They acknowledged that agricultural biotechnologies help to alleviate hunger and poverty, assist in adaptation to climate change and maintain the natural resource base; that agricultural biotechnologies have not been widely used in many developing countries, and have not sufficiently benefited smallholder farmers and producers and consumers; and that more R&D of agricultural biotechnologies should be focused on the needs of smallholder farmers and producers. They also acknowledged that governments need to develop their own national vision and policy for the role of biotechnologies; that effective communication and participation strategies with the public are necessary; and that stronger partnerships among and within countries will facilitate the development and use of biotechnologies.

The Member Nations also agreed that effective and enabling national biotechnology policies and regulatory frameworks can facilitate the development and appropriate use of biotechnologies in developing countries and that developing countries should significantly increase investments in capacity-building and the development and safe use of biotechnologies to support, in particular, smallholders, producers and small biotechnology-based enterprises. Finally, the countries agreed that FAO and other relevant international organizations and donors should significantly increase their efforts to support the strengthening of national capacities in the development and appropriate use of pro-poor agricultural biotechnologies.

International conferences such as ABDC-10 offer an essential neutral forum for FAO Member countries to meet, to access high-quality, updated science-based information and to discuss policy options on major food and agriculture issues.

We hope that the organization of ABDC-10 and publication of these proceedings will contribute substantially to empowering developing countries to make informed decisions about the application of agricultural biotechnologies to face the key challenge of food insecurity.



**Jacques Diouf**

FAO Director-General



# CONTENTS

ACKNOWLEDGEMENTS .....	xi
ABBREVIATIONS AND ACRONYMS .....	xix

## SECTION 1: BACKGROUND TO ABDC-10

### CHAPTER 1: CURRENT STATUS AND OPTIONS FOR CROP BIOTECHNOLOGIES IN DEVELOPING COUNTRIES

SUMMARY .....	2
1.1 INTRODUCTION .....	4
<b>A. STOCKTAKING: LEARNING FROM THE PAST</b> .....	6
1.2 DEFINING BIOTECHNOLOGIES .....	6
1.3 CROP BIOTECHNOLOGIES AND THEIR CURRENT STATUS IN DEVELOPING COUNTRIES .....	6
1.4 ANALYSIS OF EXPERIENCES WITH BIOTECHNOLOGIES IN DEVELOPING COUNTRIES OVER THE PAST 20 YEARS. . .	25
1.5 CASE STUDIES OF EXPERIENCES WITH CROP BIOTECHNOLOGIES .....	32
1.6 CONCLUSIONS: LESSONS LEARNED .....	40
<b>B. LOOKING FORWARD: PREPARING FOR THE FUTURE</b> .....	43
1.7 KEY UNSOLVED PROBLEMS WHERE BIOTECHNOLOGIES CAN HELP. ....	43
1.8 IDENTIFYING OPTIONS FOR DEVELOPING COUNTRIES .....	57
1.9 IDENTIFYING PRIORITIES FOR ACTION FOR THE INTERNATIONAL COMMUNITY .....	59
1.10 REFERENCES .....	61

### CHAPTER 2: CURRENT STATUS AND OPTIONS FOR FOREST BIOTECHNOLOGIES IN DEVELOPING COUNTRIES

SUMMARY .....	78
2.1 INTRODUCTION .....	80
<b>A. STOCKTAKING: LEARNING FROM THE PAST</b> .....	83
2.2 OVERVIEW OF CONVENTIONAL TECHNOLOGIES IN DEVELOPING COUNTRIES. ....	83
2.3 CURRENT STATUS OF APPLICATION OF FOREST BIOTECHNOLOGIES IN DEVELOPING COUNTRIES .....	86
2.4 ANALYSIS OF SUCCESSES AND FAILURES OF FOREST BIOTECHNOLOGIES IN DEVELOPING COUNTRIES .....	102
2.5 CASE STUDIES OF APPLICATIONS OF FOREST BIOTECHNOLOGIES IN DEVELOPING COUNTRIES .....	106
<b>B. LOOKING FORWARD: PREPARING FOR THE FUTURE</b> .....	110
2.6 KEY ISSUES WHERE FOREST BIOTECHNOLOGIES COULD BE USEFUL. ....	110
2.7 IDENTIFYING OPTIONS FOR DEVELOPING COUNTRIES .....	112
2.8 IDENTIFYING PRIORITIES FOR ACTION FOR THE INTERNATIONAL COMMUNITY .....	112
2.9 REFERENCES .....	115

### CHAPTER 3: CURRENT STATUS AND OPTIONS FOR LIVESTOCK BIOTECHNOLOGIES IN DEVELOPING COUNTRIES

SUMMARY .....	123
3.1 INTRODUCTION .....	125
<b>A. STOCKTAKING: LEARNING FROM THE PAST</b> .....	127
3.2 CONVENTIONAL TECHNOLOGIES IN DEVELOPING COUNTRIES. ....	127
3.3 ANIMAL BIOTECHNOLOGIES: DEFINITIONS AND HISTORICAL PERSPECTIVE. ....	129
3.4 CURRENT STATUS OF APPLICATION OF LIVESTOCK BIOTECHNOLOGIES IN DEVELOPING COUNTRIES .....	136
3.5 REASONS FOR SUCCESSES AND FAILURES IN LIVESTOCK BIOTECHNOLOGIES IN DEVELOPING COUNTRIES OVER THE LAST 20 YEARS .....	159
3.6 CASE STUDIES OF THE USE OF BIOTECHNOLOGIES IN DEVELOPING COUNTRIES. ....	164
<b>B. LOOKING FORWARD: PREPARING FOR THE FUTURE</b> .....	176
3.7 KEY UNSOLVED PROBLEMS IN THE LIVESTOCK SECTOR WHERE BIOTECHNOLOGIES COULD BE FUNDAMENTAL TO THEIR SOLUTION. ....	176
3.8 IDENTIFYING OPTIONS FOR DEVELOPING COUNTRIES .....	180
3.9 IDENTIFYING PRIORITIES FOR ACTION FOR THE INTERNATIONAL COMMUNITY .....	183
3.10 REFERENCES .....	186

## **CHAPTER 4: CURRENT STATUS AND OPTIONS FOR BIOTECHNOLOGIES IN AQUACULTURE AND FISHERIES IN DEVELOPING COUNTRIES**

SUMMARY . . . . .	191
4.1 INTRODUCTION . . . . .	192
<b>A. STOCKTAKING: LEARNING FROM THE PAST . . . . .</b>	<b>197</b>
4.2 OVERVIEW OF MAIN AREAS WHERE BIOTECHNOLOGIES ARE BEING APPLIED IN AQUACULTURE AND FISHERIES IN DEVELOPING COUNTRIES. . . . .	197
4.3 CURRENT STATUS OF APPLICATION OF BIOTECHNOLOGIES IN DEVELOPING COUNTRIES. . . . .	201
4.4 CASE STUDIES. . . . .	223
<b>B. LOOKING FORWARD: PREPARING FOR THE FUTURE . . . . .</b>	<b>227</b>
4.5 KEY ISSUES WHERE BIOTECHNOLOGIES COULD BE USEFUL . . . . .	227
4.6 IDENTIFYING OPTIONS FOR DEVELOPING COUNTRIES . . . . .	228
4.7 IDENTIFYING PRIORITIES FOR ACTION FOR THE INTERNATIONAL COMMUNITY . . . . .	231
4.8 REFERENCES . . . . .	233

## **CHAPTER 5: CURRENT STATUS AND OPTIONS FOR BIOTECHNOLOGIES IN FOOD PROCESSING AND IN FOOD SAFETY IN DEVELOPING COUNTRIES**

SUMMARY . . . . .	240
5.1 INTRODUCTION . . . . .	242
<b>A. STOCKTAKING: LEARNING FROM THE PAST . . . . .</b>	<b>244</b>
5.2 BIOTECHNOLOGY: DEFINITION AND SCOPE. . . . .	244
5.3 CURRENT STATUS OF THE APPLICATION OF BIOTECHNOLOGIES IN DEVELOPING COUNTRIES . . . . .	245
5.4 ANALYSIS OF THE REASONS FOR SUCCESSES/FAILURES OF APPLICATION OF BIOTECHNOLOGIES IN DEVELOPING COUNTRIES. . . . .	259
5.5 CASE STUDIES OF APPLICATIONS OF BIOTECHNOLOGIES IN DEVELOPING COUNTRIES . . . . .	262
<b>B. LOOKING FORWARD: PREPARING FOR THE FUTURE . . . . .</b>	<b>268</b>
5.6 EMERGING PATHOGENS: A KEY ISSUE WHERE THE APPLICATION OF BIOTECHNOLOGIES COULD BE USEFUL. . . . .	268
5.7 IDENTIFYING OPTIONS FOR DEVELOPING COUNTRIES . . . . .	268
5.8 IDENTIFYING PRIORITIES FOR ACTION FOR THE INTERNATIONAL COMMUNITY . . . . .	273
5.9 REFERENCES . . . . .	275

## **CHAPTER 6: LEARNING FROM THE PAST: SUCCESSES AND FAILURES WITH AGRICULTURAL BIOTECHNOLOGIES IN DEVELOPING COUNTRIES OVER THE LAST 20 YEARS - AN E-MAIL CONFERENCE**

6.1 INTRODUCTION . . . . .	278
6.2 BACKGROUND TO THE ISSUES. . . . .	279
6.2.1 Overview of agricultural biotechnologies in developing countries. . . . .	280
6.2.2 Specific points about this e-mail conference . . . . .	293
6.3 SUMMARY OF AN INTERNATIONAL DIALOGUE . . . . .	296
6.3.1 Executive summary . . . . .	296
6.3.2 Introduction . . . . .	298
6.3.3 Biotechnologies in crops . . . . .	299
6.3.4 Biotechnologies in forestry . . . . .	311
6.3.5 Biotechnologies in livestock and aquaculture . . . . .	313
6.3.6 Biotechnologies in food processing . . . . .	315
6.3.7 Cross-sectoral discussions: Reasons for failures of agricultural biotechnologies in developing countries . . . . .	316
6.3.8 Cross-sectoral discussions: Suggestions for increasing the success of agricultural biotechnologies in developing countries. . . . .	320
6.3.9 Participation in the conference. . . . .	323
6.4 REFERENCES . . . . .	326



## CHAPTER 7: TARGETING AGRICULTURAL BIOTECHNOLOGIES TO THE POOR

SUMMARY	328
7.1 INTRODUCTION	331
7.2 AGRICULTURAL AND NATIONAL DEVELOPMENT POLICY CONTEXTS	334
7.2.1 National and international dimensions of agricultural policy-making and policies	335
7.2.2 Towards comprehensive agricultural development policies and strategies	337
7.3 NATIONAL BIOTECHNOLOGY POLICY/STRATEGY FRAMEWORKS	340
7.3.1 Biotechnology issues from a policy perspective	340
7.3.2 Purpose and content of biotechnology frameworks	344
7.3.3 Developing and approving national frameworks	345
7.3.4 Issues for policy consideration	346
7.4 GOVERNANCE STRUCTURES AND ORGANIZATION	347
7.4.1 Leadership and coordination: Principles and options	347
7.4.2 Independent advice: Principles and options	350
7.5 SETTING PRIORITIES FOR R&D	351
7.5.1 At the level of government	351
7.5.2 For biotechnologies in food and agriculture	352
7.6 ANNEX: The processes of developing, approving and overseeing biotechnology policy/strategy frameworks and of providing independent advice in selected developing countries	361
7.7 REFERENCES	368

## CHAPTER 8: ENABLING R&D FOR AGRICULTURAL BIOTECHNOLOGIES

SUMMARY	371
8.1 SCIENCE AND TECHNOLOGY SYSTEMS IN DEVELOPING COUNTRIES	374
8.2 AGRICULTURAL SCIENCE AND TECHNOLOGY: CAPACITIES AND INVESTMENTS	379
8.2.1 The global picture	379
8.2.2 Examples of capacity building initiatives	383
8.3 FUNDING: INSTRUMENTS AND OPTIONS	385
8.4 REGULATION	387
8.4.1 Context	387
8.4.2 Coverage of regulation within national biotechnology policies/strategies	390
8.4.3 Establishing national biotechnology regulatory frameworks	391
8.4.4 International harmonization	398
8.4.5 Final considerations	400
8.5 ANNEX 1: Building and funding biotechnology R&D and innovation capacities in selected developing countries	403
8.6 ANNEX 2: Coverage of regulation within national biotechnology policy/strategy frameworks in selected developing countries	409
8.7 REFERENCES	417

## CHAPTER 9: ENSURING ACCESS TO THE BENEFITS OF R&D

SUMMARY	420
9.1 INTRODUCTION	423
9.2 INTELLECTUAL PROPERTY RIGHTS AND GENETIC RESOURCES	424
9.2.1 Coverage in national biotechnology policy/strategy documents	424
9.2.2 The global context	425
9.2.3 Establishing laws and institutions	431
9.2.4 Intellectual property management: Options for research institutes	432
9.2.5 Options for national and international research funding and development agencies	447
9.2.6 Final considerations	449

9.3	PUBLIC AWARENESS AND PARTICIPATION	449
9.3.1	Participatory biotechnology R&D and extension	449
9.3.2	Participatory policies for regulation of biotechnology	451
9.3.3	Coverage in national biotechnology policy/strategy documents and regulatory frameworks	454
9.4	AGRICULTURAL EXTENSION	458
9.5	ANNEX: Coverage of IPR and genetic resources issues in national biotechnology policy/strategy frameworks of selected developing countries.	460
9.6	REFERENCES	463

## CHAPTER 10: AGRICULTURAL BIOTECHNOLOGIES FOR FOOD SECURITY AND SUSTAINABLE DEVELOPMENT: OPTIONS FOR DEVELOPING COUNTRIES AND PRIORITIES FOR ACTION FOR THE INTERNATIONAL COMMUNITY

	CONTEXT	467
10.1	INTRODUCTION	468
10.2	LESSONS LEARNED AND OPTIONS FOR DEVELOPING COUNTRIES	470
10.3	DRAFT PRIORITIES FOR ACTION FOR THE INTERNATIONAL COMMUNITY	480
10.3.1	Policy priorities	481
10.3.2	Capacity development	485
10.3.3	Coordination options	487

## SECTION 2: OUTCOMES OF ABDC-10

### CHAPTER 11: SUMMARY REPORTS OF SECTOR-SPECIFIC PARALLEL SESSIONS

11.1	INTRODUCTION	492
11.2	REPORTS OF SESSIONS ON SECTOR-SPECIFIC BACKGROUND DOCUMENTS	492
11.2.1	Crops	493
11.2.2	Forestry	494
11.2.3	Livestock	496
11.2.4	Fisheries and aquaculture	497
11.2.5	Agro-industry	498
11.3	REPORTS OF SESSIONS ON SECTOR-SPECIFIC CASE STUDIES OF SUCCESSFUL APPLICATIONS OF BIOTECHNOLOGIES IN DEVELOPING COUNTRIES	499
11.3.1	Crops	500
11.3.2	Forestry	501
11.3.3	Livestock	502
11.3.4	Fisheries and aquaculture	503
11.3.5	Agro-industry	504

### CHAPTER 12: SUMMARY REPORTS OF CROSS-SECTORAL PARALLEL SESSIONS

12.1	INTRODUCTION	506
12.2	REPORTS OF THE PARALLEL SESSIONS	507
12.2.1	Development of genomic resources: Current status and future prospects	507
12.2.2	Genomic applications: Molecular breeding for developing countries	508
12.2.3	Conservation and sustainable use of genetic resources for food and agriculture	510
12.2.4	Prioritizing the role of the farmer	511
12.2.5	Ensuring equitable access to technology, including gender issues	512
12.2.6	Empowering public participation in informed decision-making	515
12.2.7	Public-private partnerships	516
12.2.8	Biosafety in the broader context of biosecurity	517
12.2.9	Intellectual property rights in agricultural biotechnology	519
12.2.10	Policy coherence in biotechnology at the national and regional levels: The experience of COMESA, ASEAN and CARICOM regions	520
12.2.11	Utilization of plants for non-food uses: Challenges and perspectives	522
12.2.12	Enhancing human capacities: Training and education	524

<b>CHAPTER 13: SUMMARY REPORTS OF REGIONAL PARALLEL SESSIONS</b>	
13.1	INTRODUCTION . . . . . 526
13.2	REPORTS OF THE PARALLEL SESSIONS . . . . . 527
13.2.1	Latin America and the Caribbean . . . . . 527
13.2.2	West Asia and North Africa . . . . . 529
13.2.3	Sub-Saharan Africa . . . . . 531
13.2.4	Asia-Pacific . . . . . 532
13.2.5	Europe and Central Asia . . . . . 534
<b>CHAPTER 14: KEYNOTE PRESENTATIONS</b>	
14.1	INTRODUCTION . . . . . 536
14.2	MODIBO TRAORÉ, FAO . . . . . 536
14.3	MARIANO RUIZ-FUNES MACEDO, SAGARPA, MEXICO . . . . . 539
14.4	M.S. SWAMINATHAN, HONORARY CHAIR OF ABDC-10 STEERING COMMITTEE . . . . . 542
14.5	RODNEY COOKE, IFAD . . . . . 545
<b>CHAPTER 15: ABDC-10 REPORT</b>	
15.1	INTRODUCTION . . . . . 554
15.2	REPORT . . . . . 554

# ACKNOWLEDGMENTS

The planning and build-up to the conference as well as the actual four-day event in Guadalajara were all hallmarked by a highly participatory approach, and it is not possible here to do justice to all the contributions of time, energy and expertise made by so many organizations and individuals to the processes of preparing for and convening ABDC-10; to writing and reviewing the background documents; and to creating the rich presentations and discussions that took place during the parallel and plenary sessions held during ABDC-10. FAO would like to take this opportunity to express its sincere appreciation for the kind and sustained cooperation of all concerned.

The conference brought together about 300 policy-makers, scientists and representatives of inter-governmental organizations (IGOs) and international non-governmental organizations (NGOs) from 68 countries, including governmental delegations from 42 FAO member countries. Special acknowledgements go to the Government of Mexico which generously hosted the conference and provided excellent logistical and personnel support. The national organizing committee met several times in the run up to the conference and its members, and their representatives, are gratefully acknowledged for their invaluable support: the Colegio de Postgraduados, Comisión Intersecretarial de Bioseguridad y Organismo Genéticamente Modificados (CIBIOGEM), Consejo Nacional de Ciencia y Tecnología (CONACYT), FAO Office in Mexico, Gobierno del Estado de Jalisco, Instituto Nacional de Investigaciones Forestales, Agrícolas y Pecuarias (INIFAP), Secretaría de Agricultura, Ganadería, Desarrollo Rural, Pesca y Alimentación (SAGARPA), Secretaría de Relaciones Exteriores (SRE) and Sistema Nacional de Investigación y Transferencia de Tecnología para el Desarrollo Rural (SNITT). The national committee was kindly chaired by Víctor M. Villalobos, the Coordinator of International Relations at SAGARPA, and later the Officer in Charge, Lourdes Cruz Trinidad, with the support of Elías Reyes Bravo.

Grateful appreciation is also expressed to the staff at the FAO Office in Mexico for all their work before and during the conference, especially to the former FAO Representative Norman Bellino, the Assistant Representative Maria del Carmen Culebro, the communications officer Barbara Lazcano and programme officer Alicia Ituarte.

Special thanks also go to the International Fund for Agricultural Development (IFAD) which co-sponsored the conference; and to the Consultative Group on International Agricultural Research (CGIAR), the Global Forum on Agricultural Research (GFAR), the International Centre for Genetic Engineering and Biotechnology (ICGEB) and the World Bank who were major partners in the initiative.

We would also like to thank all the members of the international Steering Committee (SC), established to act as an advisory board as well as to guide and oversee the process leading up to the conference. These included individuals invited in their personal capacity because of their expertise in one or more areas of agricultural biotechnologies, as well as representatives of relevant stakeholder groups, including UN and non-UN intergovernmental organizations, civil society organizations, private foundations and private sector organizations. M.S. Swaminathan, from the M S Swaminathan Research Foundation in India, is also thanked for kindly accepting to serve as the Honorary Chair of the SC.

The contributions of all the FAO colleagues who made organization of such an international conference possible are gratefully acknowledged, including those who assisted with the ABDC-10 website, webstreaming of the conference, media issues and press releases, translation of conference documents, sending out official invitations to FAO Member States, IGOs and international NGOs and with numerous other tasks. Central to the whole process was the FAO Interdepartmental Working Group on Biotechnology (IDWGB) whose members provided the overall technical expertise and logistical advice and support necessary for the organization of this cross-sectoral initiative. Special appreciation is expressed to its Chair, Shivaji Pandey, for his tireless support and total dedication to the initiative. The former Chair of the IDWGB, James Dargie, is also especially thanked for his many contributions to the conference and these proceedings.

The commitment and hard work of the ABDC-10 Secretariat are also gratefully acknowledged. The Secretariat consisted of Andrea Sonnino (IDWGB Secretary) who, *inter alia*, coordinated preparation of these proceedings and John Ruane and Preetmoninder Lidder, who, in addition to other tasks, commented on numerous drafts of all the FAO background documents. The Secretariat also consisted of Germana Borsetta, Charlotte Lietaer, Adriana Pierconti and Sandra Tardioli, whose assistance with the innumerable logistical issues regarding the conference and travel was invaluable.

The convening of ABDC-10 would also not have been possible without the generous supplementary financial support provided by a number of organizations, whose contributions are gratefully acknowledged. The majority of the funding came from FAO and IFAD. The remainder came from the United States Mission to the UN Agencies in Rome, the Government of Mexico, GFAR, the Iowa State University Biosafety Institute and the Japan International Cooperation Agency. The ICGEB, International Union for Conservation of Nature (IUCN), United Nations Industrial Development Organization (UNIDO) and World Intellectual Property Organization (WIPO) also funded participation of all the panellists for the parallel sessions that they organized and a number of other organizations funded participation of some of the panellists for their parallel sessions.

These proceedings were edited by James Dargie (former Chair of the IDWGB) and John Ruane, IDWGB. Contributions to the individual Chapters are now acknowledged.

Seven technical documents were prepared under the responsibility of FAO for presentation at ABDC-10. Five were sector-specific and are provided here in Chapters 1-5. One dealt with policy options for agricultural biotechnologies and was organized in three main Sections. For these proceedings, the Sections are presented in Chapters 7-9. The seventh document, which builds upon and integrates/synthesizes information from these six documents, is provided in Chapter 10.

For each of the FAO documents, there was an FAO focal point, a lead consultant and a working group (consisting of volunteers from the SC) to which the documents were circulated for comments. The seventh document was circulated to the entire SC for comments. The FAO focal point was responsible, with assistance from the lead consultant and the ABDC-10 Secretariat, for circulating the document to the working group and members of the IDWGB and, after receiving their comments, for finalizing the document. Here we gratefully acknowledge the contributors to these Chapters.

**For the Chapter on crops (nr. 1)**, the FAO Focal Point was Andrea Sonnino (ABDC-10 Secretariat) and the lead consultant was Denis Murphy (University of Glamorgan, United Kingdom). Comments from the following SC members are gratefully acknowledged: Denise Dewar (CropLife International, United States); Dominic Glover (Wageningen University, the Netherlands); Kathleen Jones (Food and Drug Administration, United States); Pat Mooney (ETC Group, Canada); Olivier Sanvido (Agroscope Reckenholz Tänikon Research Station, Switzerland); and Roberto Tuberosa (University of Bologna, Italy). Comments from the following FAO colleagues are gratefully acknowledged: Karin Nichterlein and John Preissing (both from the Office of Knowledge Exchange, Research and Extension); Kakoli Ghosh, Elcio Guimarães, Philippe Le Coente, Annie Monard, Tom Osborn and Shivaji Pandey (all from the Plant Production and Protection Division); and Erik Busch-Petersen, Qu Liang, Chikelu Mba and Minh-Long Nguyen (all from the Joint FAO/IAEA Division, Austria).

**For the Chapter on forestry (nr. 2)**, the FAO Focal Point was Oudara Souvannavong (Forest Conservation Service) and the lead consultants were Daniel Baskaran Krishnapillay (Pulau Banding Foundation, Malaysia) and Claire Williams (Silver Springs LLC, United States). Comments from the following SC members are gratefully acknowledged: Rowland Burdon (New Zealand Forest Research Institute Ltd, New Zealand) and E.M. Muralidharan (Kerala Forest Research Institute, India). Comments from the following FAO colleagues are gratefully acknowledged: Zohra Bennadji (visiting scientist from the Instituto Nacional de Investigación Agrupercuaria, Uruguay), Nuria Alba Montfort (visiting scientist from the Instituto Nacional de Investigación y Tecnología Agraria y Alimentaria, Spain) and J.A. Prado (Forest Management Division).

**For the Chapter on livestock (nr. 3)**, the FAO Focal Point was Paul Boettcher (Animal Production and Health Division) and the lead consultant was Harinder Makkar (University of Hohenheim, Germany). Comments from the following SC members are gratefully acknowledged: James Dargie (former Chair of the IDWGB), Elisabeth Erlacher-Vindel (World Organisation for Animal Health, France), Kathleen Jones (Food and Drug Administration, United States), Arthur da Silva Mariante (Brazilian Agricultural Research Corporation, Brazil) and Catherine Monagle (United Nations University Institute of Advanced Studies, Japan). Comments from the following FAO colleagues are gratefully acknowledged: Samuel Jutzi and Irene Hoffmann (both from the Animal Production and Health Division) and Adama Diallo, Mario Garcia-Podesta, Kathrin Schaten, Hermann Unger and Gerrit Viljoen (all from the Joint FAO/IAEA Division, Austria). Appreciation is expressed to the following people who contributed to the case studies in the Chapter: P.S. Brar and A.S. Nanda (Guru Angad Dev Veterinary and Animal Sciences University, India), John Crowther (Joint FAO/IAEA Division, Austria), José Fernando Garcia (São Paulo State University, Brazil), Mohammed Shamsuddin (Bangladesh Agricultural University, Bangladesh) and Chanda Nimbkar (Nimbkar Agricultural Research Institute, India).

**For the Chapter on aquaculture and fisheries (nr. 4)**, the FAO Focal Points were Rohana Subasinghe and Doris Soto (both from the Fisheries and Aquaculture Management Division). Lead consultant was Victor Martinez (Universidad de Chile, Chile). Comments from the following SC members are gratefully acknowledged: John Benzie (University College Cork, Ireland) and C.V. Mohan (Network of Aquaculture Centres in Asia-Pacific, Thailand).

**For the Chapter on food processing and food safety (nr. 5)**, the FAO Focal Points were Rosa Rolle (Regional Office for Asia and the Pacific), who coordinated parts relevant to biotechnology applications in food processing, and Masami Takeuchi (Nutrition and Consumer Protection Division), who coordinated parts relevant to biotechnology applications in food safety. Lead consultants were Olusola Oyewole (University of Agriculture, Abeokuta, Nigeria) and Ruud Valyasevi (National Center for Genetic Engineering and Biotechnology, Thailand). Comments from the following SC members are gratefully acknowledged: Kathleen Jones (Food and Drug Administration, United States), Marci Levine (International Life Sciences Institute, United States), Haruko Okusu (CGIAR Independent Science and Partnership Council, Italy), Masashi Kusakawa (Codex Alimentarius Commission, Italy) and Jørgen Schlundt (World Health Organization, Switzerland). Comments from the following FAO colleagues are gratefully acknowledged: Maria de Lourdes Costarrica, Sridhar Dharmapuri and Annika Wennberg (all from the Nutrition and Consumer Protection Division) and Adama Diallo (Joint FAO/IAEA Division, Austria).

**For the Chapter (nr. 6) on the e-mail conference** held as part of the build up to ABDC-10, the Background document to the e-mail conference (Part 6.2) was prepared by John Ruane and Andrea Sonnino (both from the IDWGB). Comments from the following external referees are gratefully acknowledged: Harinder Makkar (University of Hohenheim, Germany); Victor Martinez (Universidad de Chile, Chile); Denis Murphy (University of Glamorgan, United Kingdom) and Rajeev Varshney (International Crops Research Institute for the Semi-Arid Tropics, India). Comments from the following FAO colleagues are gratefully acknowledged: Zohra Bennadji (visiting scientist from the Instituto Nacional de Investigación Agrupecuaria, Uruguay), Nuria Alba Montfort (visiting scientist from the Instituto Nacional de Investigación y Tecnología Agraria y Alimentaria, Spain) and Preetmoninder Lidder (IDWGB). The Summary Document to the conference (Part 6.3) was prepared by John Ruane, and grateful appreciation is expressed to Harinder Makkar (University of Hohenheim, Germany) who provided the first draft of this document. Special thanks are extended to the 834 people who subscribed to the conference, in particular to the 83 people living in 36 different countries who contributed the 121 messages that were posted.

**For Chapters 7-9, focusing on policy options** (covering respectively targeting agricultural biotechnologies to the poor; enabling R&D for agricultural biotechnologies; and ensuring access to the benefits of R&D), the FAO Focal Point was John Ruane (IDWGB) and lead consultant was James Dargie (former Chair of the IDWGB). Comments from the following SC members are gratefully acknowledged: Bertrand Dagallier (Organisation for Economic Co-operation and Development, France); Denise Dewar (CropLife International, United States); Dominic Glover (Wageningen University, the Netherlands); Sharon Bomer Lauritsen (Biotechnology Industry Organization, United States); Susan Owens (Department of Agriculture, United States); Decio Ripandelli (ICGEB, Italy); Olivier Sanvido (Agroscope Reckenholz Tänikon Research Station, Switzerland); and Rajeev Varshney (International Crops Research Institute for the Semi-Arid Tropics, India). Comments from the following FAO colleagues are gratefully acknowledged: John Preissing (Office of Knowledge Exchange, Research and Extension); Dennis Bittisnich, Sridhar Dharmapuri and Masami Takeuchi (all from the Nutrition and Consumer Protection Division); and Nuria Urquia (Plant Production and Protection Division). Appreciation is expressed to M. Karembu and D. Wafula (both ISAAA AfriCenter, Kenya) for information concerning biotechnology policies in African countries and to N. Beintema (International Food Policy Research Institute, Italy) for providing the information on agricultural science and technology investments used in Chapter 8.

**For the final FAO background document (Chapter 10)** which built upon and integrated/synthesized information from the previous documents, the FAO Focal Point was Andrea Sonnino (ABDC-10 Secretariat) and the lead consultant was Charles Spillane



(National University of Ireland, Galway, Ireland). Comments from the following SC members are gratefully acknowledged: James Dargie (former Chair of the IDWGB); Denise Dewar (CropLife International, United States); Kathleen Jones (Food and Drug Administration, United States); Harinder Makkar (University of Hohenheim, Germany); E.M. Muralidharan (Kerala Forest Research Institute, India); Denis Murphy (University of Glamorgan, United Kingdom); Susan Owens (Department of Agriculture, United States); and Olivier Sanvido (Agroscope Reckenholz Tänikon Research Station, Switzerland). Comments from the following colleagues in FAO Headquarters are gratefully acknowledged: Christine Deane (CGIAR Independent Science and Partnership Council), Eva Hain (Commission on Genetic Resources for Food and Agriculture), May Hani (Office of Knowledge Exchange, Research and Extension) and Shivaji Pandey (Chair of the IDWGB).

**Regarding the outcomes of ABDC-10**, we wish firstly to express our sincere gratitude to Jeffrey McNeely (formerly of the International Union for Conservation of Nature (IUCN), Switzerland) who chaired the Conference, as well as to Fernando Gómez Merino (Colegio de Postgraduados Campus Córdoba, Mexico) who was the Rapporteur and Richard Laing (FAO consultant, Canada) for assistance in drafting the report (Chapter 15) that was adopted by the FAO member countries on the final day of the Conference. We also gratefully acknowledge the vice-chairs of the meeting: Marilia Nutti (Brazilian Agricultural Research Cooperation, Brazil) and Priyanjale Wijegoonawardane (National Aquatic Resources Research Development Agency, Sri Lanka).

Opening remarks were kindly presented on the first day by Alvaro García Chávez, Secretario de Desarrollo Rural del Gobierno del Estado de Jalisco; Modibo Traoré, FAO Assistant Director-General, Agriculture and Consumer Protection Department; and Mariano Ruiz-Funes Macedo, Subsecretario de Agricultura, SAGARPA. Closing statements on the final day were kindly given by Modibo Traoré; Victor M. Villalobos, Director General, Inter-American Institute for Cooperation on Agriculture; and Salvador Fernández Rivera, Coordinador de Investigación, INIFAP. Presentations to the Plenary by Rodney Cooke, Director of the Operational Policy and Technical Advisory Division, IFAD; Thomas Lumpkin, Director General of the International Maize and Wheat Improvement Center, on behalf of the CGIAR; and Shakeel Bhatti, Secretary of the International Treaty on Plant Genetic Resources for Food and Agriculture, are also gratefully acknowledged.

**The preparation of Chapters 11, 12 and 13**, providing the outcomes of sector-specific, cross-sectoral and regional parallel sessions respectively, would not have been possible without the organizational, technical and presentational skills of the many panel members, facilitators and rapporteurs named in these Chapters, and their contributions are gratefully acknowledged. We would also like to thank all the people who participated actively in

the session discussions, assisted in report writing and who helped to develop and plan the session programmes. FAO is truly grateful to all of the people who contributed in so many ways to these 27 sessions.

The ten sector-specific sessions described in Chapter 11 were organized by FAO and the many members of the IDWGB who contributed to make these a success are gratefully acknowledged.

For most of the cross-sectoral and regional parallel sessions described in Chapters 12 and 13, FAO invited relevant IGOs and NGOs to organize them and the programme for the sessions was then developed by the organizers, with guidance from FAO. We would like to express here our gratitude to the organizations involved and the people working there who were the main contacts with FAO and who contributed behind the scenes to planning and organizing the sessions.

The three sessions on genomic resources, genomic applications and genetic resources respectively (Parts 12.2.1 to 12.2.3) were organized by the CGIAR and the main focal points were John McDermott (International Livestock Research Institute, Kenya), Dave Hoisington (International Crops Research Institute for the Semi-Arid Tropics, India) and Jean-Marcel Ribaut (Generation Challenge Programme, Mexico). The sessions on the role of the farmer and on public-private partnerships (Parts 12.2.4 and 12.2.7 respectively) were organized by FAO with support from the International Federation of Agricultural Producers (IFAP) and the main focal points were Nora Ourabah and David King (both from IFAP, France).

The session on ensuring equitable access to technology (Part 12.2.5) was organized by Oxfam International and the main focal point was Gigi Manicad (Oxfam Novib, the Netherlands). The session on public participation (Part 12.2.6) was organized by IUCN and the main focal point was Keith Wheeler (IUCN Commission on Education and Communication, United States). The session on biosafety in the context of biosecurity (Part 12.2.8) was organized by the FAO Nutrition and Consumer Protection Division, and the main focal points were Ezzeddine Boutrif and Masami Takeuchi (both from this Division, Italy).

The session on intellectual property rights (Part 12.2.9) was organized by the World Intellectual Property Organization (WIPO) and the main focal point was Anja von der Ropp (WIPO, Switzerland). The session on biotechnology policy coherence at the regional level (Part 12.2.10) was organized by the United Nations Conference on Trade and Development (UNCTAD) and the main focal points were Angel Gonzalez Sanz and Constantine Bartel (both UNCTAD, Switzerland). The session on non-food uses of plants (Part 12.2.11) was organized by the United Nations Industrial Development Organization (UNIDO) and the main focal points were Magnus Bosse and George Tzotzos (both UNIDO, Austria). The session on capacity building (Part 12.2.12) was organized by the ICGEB and the main focal point was Decio Ripandelli (ICGEB, Italy).

Regarding the five regional parallel sessions, the session for Latin America and the Caribbean (Part 13.2.1) was organized by the Inter-American Institute for Cooperation on Agriculture (IICA), the International REDBIO Foundation (FRI) and the Technical Cooperation Network on Agricultural Biotechnology in Latin America and the Caribbean (REDBIO), and the main focal points were Ramón Lastra (IICA, Costa Rica), Alicia Diamante (FRI, Argentina) and Juan Izquierdo (FAO Regional Office for Latin America and the Caribbean, Chile).

The West Asia and North Africa session (Part 13.2.2) was organized by the Association of Agricultural Research Institutions in Near East and North Africa (AARINENA), and the main focal point was Ibrahim Hamdan (AARINENA, Jordan). The Sub-Saharan Africa session (Part 13.2.3) was organized by the Forum for Agricultural Research in Africa (FARA) and the main focal points were Monty Jones and Walter Alhassan (both FARA, Ghana). The Asia-Pacific session (Part 13.2.4) was organized by the Asia-Pacific Association of Agricultural Research Institutions (APAARI) and the main focal points were Raj Paroda (APAARI, Thailand) and Jawahir Karihaloo (APAARI, India). The Europe and Central Asia session (Part 13.2.5) was organized by the FAO Regional Office for Europe and Central Asia (REU) and the main focal point was Nevena Alexandrova (REU, Hungary).

# ABBREVIATIONS AND ACRONYMS

<b>AARINENA</b>	Association of Agricultural Research Institutions in the Near East and North Africa
<b>AATF</b>	African Agricultural Technology Foundation
<b>ABDC-10</b>	FAO international technical conference on Agricultural Biotechnologies in Developing Countries
<b>ACIAR</b>	Australian Centre for International Agricultural Research
<b>AFLP</b>	Amplified fragment length polymorphism
<b>AGORA</b>	Access to the Global Online Research in Agriculture
<b>AI</b>	Artificial insemination
<b>AIA</b>	Advance informed agreement
<b>APAARI</b>	Asia-Pacific Association of Agricultural Research Institutions
<b>ARC</b>	Agricultural Research Council (South Africa)
<b>ARS</b>	Agricultural Research Service (USDA)
<b>ASARECA</b>	Association for Strengthening Agricultural Research in Eastern and Central Africa
<b>ASEAN</b>	Association of Southeast Asian Nations
<b>AVRDC</b>	Asian Vegetable Research and Development Center
<b>AW-IPM</b>	Area-wide integrated pest management
<b>BCH</b>	Biosafety Clearing House
<b>BecA</b>	Biosciences eastern and central Africa
<b>BFA</b>	Biotechnologies in food and agriculture
<b>BMP</b>	Better management practice
<b>BRAC</b>	Building Resources Across Communities (an NGO in Bangladesh)
<b>Bt</b>	Bacillus thuringiensis
<b>CARICOM</b>	Caribbean Community and Common Market
<b>CBD</b>	Convention on Biological Diversity
<b>CBOL</b>	Consortium for the Barcode of Life
<b>cDNA</b>	Complementary DNA
<b>CGIAR</b>	Consultative Group on International Agricultural Research
<b>cGRASP</b>	Consortium for genomics research on all salmon project
<b>CIAT</b>	International Centre for Tropical Agriculture
<b>CIMMYT</b>	International Maize and Wheat Improvement Center
<b>CIP</b>	International Potato Center
<b>CIRAD</b>	Centre de Coopération Internationale en Recherche Agronomique pour le Développement
<b>CMVD</b>	Cassava mosaic virus disease
<b>COMESA</b>	Common Market for Eastern and Southern Africa
<b>CPB</b>	Cartagena Protocol on Biosafety
<b>CSF</b>	Classical swine fever
<b>CSO</b>	Civil society organization
<b>DADF</b>	Department of Animal Husbandry, Dairying and Fisheries (India)
<b>DBT</b>	Department of Biotechnology (India)
<b>DFID</b>	Department for International Development (United Kingdom)
<b>DIVA vaccine</b>	Vaccine that differentiates infected from vaccinated animals
<b>ELISA</b>	Enzyme-linked immunosorbent assay
<b>EM</b>	Ectomycorrhizae
<b>EMBL</b>	European Molecular Biology Laboratory
<b>EMBRAPA</b>	Brazilian Agricultural Research Corporation
<b>EST</b>	Expressed sequence tag
<b>ET</b>	Embryo transfer
<b>EU</b>	European Union
<b>FAO</b>	Food and Agriculture Organization of the United Nations
<b>FARA</b>	Forum for Agricultural Research in Africa
<b>FDA</b>	U.S. Food and Drug Administration
<b>FMD</b>	Foot-and-mouth disease
<b>FPR</b>	Farmer participatory research
<b>FTAI</b>	Fixed-timed artificial insemination

<b>FTO</b>	Freedom to operate
<b>GC</b>	Gas chromatography
<b>GDP</b>	Gross domestic product
<b>GEF</b>	Global Environment Facility
<b>GFAR</b>	Global Forum on Agricultural Research
<b>GHP</b>	Good hygienic practice
<b>GIS</b>	Geographic information systems
<b>GMM</b>	Genetically modified micro-organism
<b>GM(O)</b>	Genetically modified (organism)
<b>GMP</b>	Good manufacturing practice
<b>GREP</b>	Global Rinderpest Eradication Programme
<b>GRFA</b>	Genetic resources for food and agriculture
<b>GURTS</b>	Genetic use restriction technologies
<b>HACCP</b>	Hazard analysis and critical control point
<b>HPAI</b>	Highly pathogenic avian influenza
<b>HPLC</b>	High performance liquid chromatography
<b>IAASTD</b>	International Assessment of Agricultural Knowledge, Science and Technology for Development
<b>IAEA</b>	International Atomic Energy Agency
<b>IAH</b>	Institute for Animal Health (United Kingdom)
<b>ICAR</b>	Indian Council of Agricultural Research
<b>ICARDA</b>	International Center for Agricultural Research in the Dry Areas
<b>ICGEB</b>	International Centre for Genetic Engineering and Biotechnology
<b>ICRISAT</b>	International Crops Research Institute for the Semi-Arid Tropics
<b>IDB</b>	Inter-American Development Bank
<b>IDWGB</b>	FAO Interdepartmental Working Group on Biotechnology
<b>IFAD</b>	International Fund for Agricultural Development
<b>IFPRI</b>	International Food Policy Research Institute
<b>IHHNV</b>	Infectious hypodermic and haematopoeitic necrosis virus
<b>IICA</b>	Inter-American Institute for Cooperation on Agriculture
<b>IITA</b>	International Institute of Tropical Agriculture
<b>ILRI</b>	International Livestock Research Institute
<b>INIFAP</b>	Instituto Nacional de Investigaciones Forestales, Agrícolas y Pecuarias (Mexico)
<b>IP</b>	Intellectual property
<b>IPGRI</b>	International Plant Genetic Resources Institute (now called Bioversity International)
<b>IPM</b>	Integrated pest management
<b>IPNV</b>	Infectious pancreatic necrosis virus
<b>IPPC</b>	International Plant Protection Convention
<b>IPR</b>	Intellectual property rights
<b>IRRI</b>	International Rice Research Institute
<b>ISAAA</b>	International Service for the Acquisition of Agri-Biotech Applications
<b>ISH</b>	In situ hybridization
<b>ITPGRFA</b>	International Treaty on Plant Genetic Resources for Food and Agriculture
<b>IUCN</b>	International Union for Conservation of Nature
<b>IVEP</b>	In vitro embryo production
<b>IVF</b>	In vitro fertilization
<b>JECFA</b>	Joint FAO/WHO Expert Committee on Food Additives
<b>KARI</b>	Kenya Agricultural Research Institute
<b>LMO</b>	Living modified organism
<b>MAS</b>	Marker-assisted selection
<b>MDG</b>	Millennium Development Goal
<b>MNC</b>	Multinational corporation
<b>MOET</b>	Multiple ovulation and embryo transfer
<b>MS</b>	Mass spectrometry
<b>MSSRF</b>	M S Swaminathan Research Foundation
<b>MSV</b>	Maize streak virus
<b>MTA</b>	Material transfer agreement
<b>NARI</b>	Nimbkar Agricultural Research Institute (India)
<b>NARS</b>	National agricultural research systems

<b>NBS</b>	National biotechnology policy/strategy
<b>NCBI</b>	National Center for Biotechnology Information (United States)
<b>N<sub>e</sub></b>	Effective population size
<b>NEPAD</b>	New Partnership for Africa's Development
<b>NERICA</b>	New Rice for Africa
<b>NGO</b>	Non-governmental organization
<b>NWS</b>	New World screwworm
<b>OECD</b>	Organisation for Economic Co-operation and Development
<b>OIE</b>	World Organisation for Animal Health
<b>OWS</b>	Old World screwworm
<b>PBR</b>	Plant breeders' rights
<b>PCR</b>	Polymerase chain reaction
<b>PPB</b>	Participatory plant breeding
<b>PPP</b>	Public-private partnership
<b>PPR</b>	Peste des petits ruminants
<b>PVP</b>	Plant variety protection
<b>qPCR</b>	Quantitative PCR (also known as real-time PCR)
<b>QTL</b>	Quantitative trait locus
<b>R&amp;D</b>	Research and development
<b>RAPD</b>	Random amplified polymorphic DNA
<b>rBST</b>	Recombinant bovine somatotropin
<b>REDBIO</b>	Technical Cooperation Network on Agricultural Biotechnology in Latin America and the Caribbean
<b>REDD</b>	Reducing emissions from deforestation and forest degradation
<b>RFLP</b>	Restriction fragment length polymorphism
<b>RT-PCR</b>	Reverse transcriptase PCR
<b>S&amp;T</b>	Science and technology
<b>SAGARPA</b>	Secretaría de Agricultura, Ganadería, Desarrollo Rural, Pesca y Alimentación (Mexico)
<b>SAGPyA</b>	Secretaría de Agricultura, Ganadería, Pesca y Alimentos (Argentina)
<b>SC</b>	Steering Committee (of ABDC-10)
<b>SCNT</b>	Somatic cell nuclear transfer
<b>SE</b>	Somatic embryogenesis
<b>SIT</b>	Sterile insect technique
<b>SME</b>	Small and medium enterprise
<b>SNP</b>	Single nucleotide polymorphism
<b>SPF</b>	Specific pathogen-free
<b>SPS Agreement</b>	WTO Agreement on the Application of Sanitary and Phytosanitary Measures
<b>SWOT</b>	Strengths, weaknesses, opportunities and threats
<b>TILLING</b>	Targeting induced local lesions in genomes
<b>TLC</b>	Thin layer chromatography
<b>TRIPs Agreement</b>	WTO Agreement on Trade-Related Aspects of Intellectual Property Rights
<b>TSV</b>	Taura syndrome virus
<b>TTO</b>	Technology transfer office
<b>TWAS</b>	Academy of Sciences for the Developing World
<b>UNCTAD</b>	United Nations Conference on Trade and Development
<b>UNDAF</b>	United Nations Development Assistance Framework
<b>UNECE</b>	United Nations Economic Commission for Europe
<b>UNEP</b>	United Nations Environment Programme
<b>UNESCO</b>	United Nations Educational, Scientific and Cultural Organization
<b>UNIDO</b>	United Nations Industrial Development Organization
<b>UPOV</b>	International Union for the Protection of New Varieties of Plants
<b>USDA</b>	United States Department of Agriculture
<b>VAM</b>	Vesicular-arbuscular mycorrhizae
<b>VITAA</b>	Vitamin A for Africa
<b>WHO</b>	World Health Organization
<b>WIPO</b>	World Intellectual Property Organization
<b>WSSV</b>	White spot syndrome virus
<b>WTO</b>	World Trade Organization
<b>YHV</b>	Yellow head virus