

The State of Food Insecurity in the World

How does international price volatility affect domestic economies and food security?









- Small import-dependent countries, especially in Africa, were deeply affected by the food and economic crises.

 Some large countries were able to insulate themselves from the crisis through restrictive trade policies and functioning safety nets, but trade insulation increased prices and volatility on international markets.
- High and volatile food prices are likely to continue.

 Demand from consumers in rapidly growing economies will increase, population continues to grow, and any further growth in biofuels will place additional demands on the food system. On the supply side, there are challenges due to increasingly scarce natural resources in some regions, as well as declining rates of yield growth for some commodities. Food price volatility may increase due to stronger linkages between agricultural and energy markets, as well as an increased frequency of weather shocks.
- Price volatility makes both smallholder farmers and poor consumers increasingly vulnerable to poverty. Because food represents a large share of farmer income and the budget of poor consumers, large price changes have large effects on real incomes. Thus, even short episodes of high prices for consumers or low prices for farmers can cause productive assets land and livestock, for example to be sold at low prices, leading to potential poverty traps. In addition, smallholder farmers are less likely to invest in measures to raise productivity when price changes are unpredictable.
- Large short-term price changes can have long-term impacts on development. Changes in income due to price swings can reduce children's consumption of key nutrients during the first 1 000 days of life from conception, leading to a permanent reduction of their future earning capacity, increasing the likelihood of future poverty and thus slowing the economic development process.
- High food prices worsen food insecurity in the short term. The benefits go primarily to farmers with access to sufficient land and other resources, while the poorest of the poor buy more food than they produce. In addition to harming the urban poor, high food prices also hurt many of the rural poor, who are typically net food buyers. The diversity of impacts within countries also points to a need for improved data and policy analysis.

- High food prices present incentives for increased long-term investment in the agriculture sector, which can contribute to improved food security in the longer term. Domestic food prices increased substantially in most countries during the 2006–08 world food crisis at both retail and farmgate levels. Despite higher fertilizer prices, this led to a strong supply response in many countries. It is essential to build upon this short-term supply response with increased investment in agriculture, including initiatives that target smallholder farmers and help them to access markets, such as Purchase for Progress (P4P).
- Safety nets are crucial for alleviating food insecurity in the short term, as well as for providing a foundation for long-term development. In order to be effective at reducing the negative consequences of price volatility, targeted safety-net mechanisms must be designed in advance and in consultation with the most vulnerable people.
- A food-security strategy that relies on a combination of increased productivity in agriculture, greater policy predictability and general openness to trade will be more effective than other strategies. Restrictive trade policies can protect domestic prices from world market volatility, but these policies can also result in increased domestic price volatility as a result of domestic supply shocks, especially if government policies are unpredictable and erratic. Government policies that are more predictable and that promote participation by the private sector in trade will generally decrease price volatility.
- Investment in agriculture remains critical to sustainable long-term food security. Such investment will improve the competitiveness of domestic production, increase farmers' profits and make food more affordable for the poor. For example, cost-effective irrigation and improved practices and seeds developed through agricultural research can reduce the production risks facing farmers, especially smallholders, and reduce price volatility. Private investment will form the bulk of the needed investment, but public investment has a catalytic role to play in supplying public goods that the private sector will not provide. These investments should consider the rights of existing users of land and related natural resources, benefit local communities, promote food security and not cause undue harm to the environment.

The State of **Food Insecurity in the World**

How does international price volatility affect domestic economies and food security?

The designations employed and the presentation of material in this information product do not imply the expression of any opinion whatsoever on the part of the Food and Agriculture Organization of the United Nations (FAO), the International Fund for Agricultural Development (IFAD) or of the World Food Programme (WFP) concerning the legal or development status of any country, territory, city or area or of its authorities, or concerning the delimitation of its frontiers or boundaries. The mention of specific companies or products of manufacturers, whether or not these have been patented, does not imply that these have been endorsed or recommended by FAO, IFAD or WFP in preference to others of a similar nature that are not mentioned.

The designations employed and the presentation of material in the maps do not imply the expression of any opinion whatsoever on the part of FAO, IFAD or WFP concerning the legal or constitutional status of any country, territory or sea area, or concerning the delimitation of frontiers.

ISBN 978-92-5-106927-1

All rights reserved. FAO encourages the reproduction and dissemination of material in this information product. Non-commercial uses will be authorized free of charge, upon request. Reproduction for resale or other commercial purposes, including educational purposes, may incur fees. Applications for permission to reproduce or disseminate FAO copyright materials, and all queries concerning rights and licences, should be addressed by e-mail to copyright@fao.org or to the Chief, Publishing Policy and Support Branch, Office of Knowledge Exchange, Research and Extension, FAO, Viale delle Terme di Caracalla, 00153 Rome, Italy.

4 Foreword

- 8 Undernourishment around the world: impact of the 2006–08 price shock
- **8** The crises hit the poor and the weak
- 10 Revising FAO's methodology for measuring hunger
- 11 Recent trends in world food commodity prices: costs and benefits
- 11 Past and future trends in world food prices
- 13 Costs and benefits of high and low food prices
- 18 Costs and benefits of volatile and unpredictable prices
- 21 Lessons from the world food crisis of 2006–08
- Policy options to address price volatility and high prices
- **34** Preventing domestic price volatility in the short term: trade policies and buffer stocks
- 37 Coping with likely future price volatility: risk management for smallholder farmers and governments
- 39 Coping with price volatility after the fact: targeted safety nets and emergency food reserves
- **42** Preventing price volatility in the long term: increasing the productivity, sustainability and resilience of agriculture

44 Technical annex

44 Annex table

Prevalence of undernourishment and progress towards the World Food Summit (WFS) and the Millennium Development Goal (MDG) targets in developing countries

48 Notes