

食品添加剂法典通用标准 – 食品类别 02.1.1

204. 食典委同意根据食品添加剂委员会的建议，通过对食品添加剂法典通用标准食品类别 2.1.1 “乳脂肪、无水奶油和酥油”的修正。

农药残留委员会

法典最大残留限量在国家一级的实施⁷⁶

205. 食典委忆及，法典最大残留限量在国家一级实施的问题由农药残留委员会进行了讨论，许多成员国政府对一些国家强制实施比食品法典更严格的最大残留限量而又无充足科学理由，和这妨碍了发展中国家的贸易的情况表示关注。

206. 秘书处确认，法典标准包括最大残留限量的实施问题，是一个超出食典委授权范围的问题，指出可能考虑这一问题的场合是粮农组织/世卫组织各区域协调委员会，在这些委员会中，这一事项可在“法典标准在国家和区域一级的使用情况”的常设议题审议，或者是世贸组织卫生与植物检疫措施委员会，该委员会定期监测国际标准包括食典标准和相关文本的使用与否。

207. 世贸组织的观察员在提到卫生和植物检疫措施协定在这一领域中的相关规定，尤其是第 3 条和第 12 条时指出，卫生和植物检疫措施协定大力鼓励世贸组织成员使用国际标准，卫生和植物检疫措施委员会按照第 12.4 条制定了监测国际标准使用情况的一项程序。

208. 一些代表团强调了进一步审议这一事项的重要性，表示认为有必要为解决这一问题向发展中国家提供技术援助。

209. 食典委注意到，发展中国家缺乏生成尤其是与农药最大残留限量有关的科学数据的能力问题，已经由执行委员会第五十九届会议进行讨论，该委员会注意到拉丁美洲及加勒比成员提出的一项建议，即包括一项尤其是在农药残留领域加强科学咨询小组，提高其效率并为其提供必要资源的额外活动。该委员会注意到，对这项建议表示的关注尤其涉及发展中国家缺乏生成科学数据的能力，其中一些关注或许最好在食典委范围以外处理，如通过粮农组织/世卫组织关于农药残留的国际研讨会处理。食典委还注意到，这一事项已经在《2008-2013 年战略计划》目标 1 中的活动 1.7 中得到处理。

⁷⁶ ALINORM 07/30/24, 第 204-211 段; ALINORM 07/30/3 第 80 段; CAC/30 LIM/13 (欧洲共同体的评论)

食品法典委员会与其他国际组织之间的关系（议题 14）⁷⁷

食品法典委员会与其他国际组织之间的关系（议题 14a）

食典委与世界动物卫生组织（OIE）之间的关系

210. 会议提醒食典委，在其第二十八届会议上，食典委赞同执行委员会第五十五届会议关于食典委与世界动物卫生组织之间的合作的各项建议；食典委与世界动物卫生组织之间按照这些建议作出的合作安排的成效，应由食典委第三十届会议审查，以便考虑有无必要作进一步的安排或是否可取，包括与国际政府间组织的合作准则⁷⁸第 13 段中提到那些规定。

211. 世界动物卫生组织的代表在谈到提交的书面意见时，提醒食典委注意两大要点：世界动物卫生组织与食典委之间的合作框架和组织一次关于世界动物卫生组织和食典委两者的可追溯性标准及其在国家一级的实施的国际会议。

212. 关于世界动物卫生组织与食典委之间现有的合作框架，他解释道自 2001 年以来，世界动物卫生组织与食典委、粮农组织和世卫组织为改进标准制定活动的协调进行了磋商。他强调近几年来，通过信息交流和各自国际标准之间的参照，世界动物卫生组织和食典委之间的合作取得了积极的成果。他指出标准制定方面的良好合作事例包括两个组织制定的关于肉类检验和动物/产品识别的文本，但还有进一步改进的余地。

213. 该代表指出，通过加强制定国际标准的法律基础，包括适当时制定世界动物卫生组织和食典委联合标准，宜正式确定世界动物卫生组织和食典委之间的关系。他鼓励食典委建议世界动物卫生组织、粮农组织和世界卫生组织的法律服务部门共同努力，以便最终更新其现行的相互合作安排，以致能够制定世界动物卫生组织和食典委之间的一项正式协定。

214. 关于第二点，该代表向食典委通报了世界动物卫生组织的一项计划，即 2009 年在阿根廷举行一次关于实施世界动物卫生组织活畜识别和可追踪性标准的国际会议。他请食典委考虑通过包括食典标准来扩大该会议的范围，从而覆盖整个食物链，并请粮农组织和世卫组织与世界动物卫生组织携手组织这项活动。

215. 粮农组织法律顾问的代表在介绍粮农组织和世卫组织法律办公室的共同看法时指出，食典委尽管在职能上自治，但属于上届组织粮农组织和世卫组织的一个法定机构，

⁷⁷ ALINORM 07/30/9E; CAC/30 INF/2 (享有观察员地位的国际非政府组织名单); CAC/30 INF/4 Rev.1 (OIE); CAC/30 INF/5 (WTO); CAC/30 INF/6 (IAEA); CAC/30 INF/7 (OIV); CAC/30 INF/8 (ISO)

⁷⁸ ALINORM 05/28/41, 第 201-203 段

就其与外部组织的关系而言，只能通过其上届组织行事。他告诉食典委，食典委不具有签定协定和凭本身资格，直接成为任何协议或任何合同性安排一方的法定资格，关于食典委的任何协议，如有此需要，将必然以粮农组织和世卫组织作为一方，世界动物卫生组织作为另一方。该代表还指出，世界动物卫生组织目前是粮农组织和世卫组织两者之间的协定的一方，这些协定提供了可开展一系列广泛合作活动的一个大框架。他指出有必要明确应得到特别和具体处理的所有实际问题，明确查明妨碍食典委与世界动物卫生组织之间实际合作的问题，并充分考虑粮农组织和世卫组织作为联合国系统组织的地位。

216. 许多代表团表示支持进一步加强食典委与世界动物卫生组织之间的合作。会上表示的看法包括：食典委和世界动物卫生组织的文本需要更加一致，以便确保在整个食物链中对食品安全采取协调一致的方法；兽医服务和公共健康服务之间的合作需要加强以增强食品安全性；世界动物卫生组织与粮农组织/世卫组织之间现有的双边安排需要修改，以促进食典委与世界动物卫生组织之间更加系统的合作；食典委与世界动物卫生组织之间存在许多共同感兴趣的领域，包括可追踪性、沙门氏菌病、出证、抗生素抗性；需要确保食典委与世界动物卫生组织之间在决策过程和标准方面更加协调一致；食典委与世界动物卫生组织之间的合作也需要在国家和区域一级得到加强；*与国际政府间组织的合作准则*为确保食典委与世界动物卫生组织之间的良好合作提供了充分的指导，没有必要审查现行合作安排。

217. 在回应粮农组织法律顾问的代表的讲话时，世界动物卫生组织的代表指出，世卫组织 – 世界动物卫生组织协定中没有具体提到食典委，这是为了进一步加强食典委与世界动物卫生组织之间的合作须加以处理的问题之一。

218. 食典委在结束其讨论时注意到食典委与世界动物卫生组织之间正在开展的大量合作，承认有必要进一步加强有关实质性事项的这一协作。

219. 食典委**建议**粮农组织和世卫组织研究根据可能出现的需要，审查或更新粮农组织和世卫组织与世界动物卫生组织之间的各项协定的可能性。它还**要求**食典委秘书处与粮农组织和世卫组织法律办公室合作，确定影响到食典委与世界动物卫生组织之间的合作的、可能需要采取务实方法加以处理的任何实际问题，考虑到所有相关的情形。

220. 关于世界动物卫生组织计划召开的可追踪性会议，食典委指出此类活动最好与粮农组织和世卫组织合作组织。会上还指出，具有食典背景的专家参加计划召开的这次会议可能是有益的，使食典委及其附属机构始终了解有关发展变化，以便促进对这项重要活动感兴趣者参加。

世界贸易组织（世贸组织）

221. 除了 CAC/30 INF/5 号文件提供的关于世界贸易组织（世贸组织）的工作情况之外，世贸组织的代表向食典委通报了其他一些事项，尤其是就在食典委本届会议之前召开的卫生和植物检疫措施委员会会议提出的事项。该代表强调了与透明度、私营标准、对卫生和植物检疫措施协定实施情况的第二次审查以及技术援助有关的四个领域。

222. 食典委尤其获悉，有关透明度的一个研讨会定于 2007 年 10 月 15 日举行，请各位成员提交与可能修改实施卫生和植物检疫措施协定透明度义务的推荐程序有关的建议，供该研讨会和委员会随后的会议审议，已经进行讨论的一项建议提议世贸组织成员通报具有贸易意义的所有新的或修改的卫生和植物检疫措施，无论其是否符合国际标准。

223. 此外，食典委注意到，卫生和植物检疫措施委员会正在讨论私营标准问题，2007 年 6 月 25 日就这一事项举行了一次情况介绍会，介绍的情况可见世贸组织万维网站（www.wto.org）。

224. 食典委还注意到卫生和植物检疫措施委员会在对卫生和植物检疫措施协定实施情况的第二次审查中，决定优先考虑两个问题：特别磋商会的利用和卫生及植物检疫措施委员会与食典委、世界动物卫生组织和国际植保公约之间的关系。

225. 关于技术援助，食典委注意到人们对食典委秘书处参加世贸组织关于卫生和植物检疫措施协定和贸易技术壁垒协定的区域研讨会，以及关于卫生和植物检疫措施协定的专门课程并作出贡献表示感谢。

国际原子能机构

226. 食典委注意到 CAC/30 INF/6 号文件中提供的情况，并为此对国际原子能机构表示感谢。

国际葡萄与葡萄酒组织

227. 国际葡萄与葡萄酒组织的代表在谈到 CAC/30 INF/7 号文件中提供的情况时，强调了该组织与食典委在一系列问题上的合作。其中包括关于均在食典委本届会议上得到通过的预防和降低葡萄酒赭曲霉素 A 污染的行为规范和鲜食葡萄标准。

228. 食典委还注意到，国际葡萄与葡萄酒组织在其 2007 年 6 月份的大会上拟定该组织关于葡萄栽培酿酒业可追踪性准则的决议草案时，考虑了食典委通过食品进出口检验和出证系统委员会制定的不同原则。

229. 食典委对各政府间组织的代表在本届会议上提供有益的情况，并与食品法典委员会持续合作表示感谢。

食品法典委员会与其他国际组织之间的关系 (议题 14b)⁷⁹

230. 按照关于国际非政府组织参加食品法典委员会工作的原则第6部分第4段, 秘书处向委员会报告了食典委与国际非政府组织之间的关系。

与国际标准化组织的关系

231. 食典委注意到文件CAC/30 INF/8中提供的关于国际标准化组织与食典工作相关的工作以及食典秘书处与国际标准化组织秘书处之间目前信息交流联系的详细情况。

232. 国际标准化组织的观察员表示希望通过现有协调和合作, 食典和国际标准化组织的标准能够互补。该观察员向食典委通报了最近设立ISO/TC 234“渔业和农业”以及国际标准化组织/国际贸易中心联合出版的一份关于ISO 22000的手册, 以协助小型企业, 尤其是发展中国家和转型国家努力增加其粮食和农业产品在全球市场中的市场份额。

233. 若干代表团强调了保持和加强食典委与国际标准化组织两个组织之间在秘书处忆及以及食典联络点与国际标准化组织的国家成员机构之间协调和合作的重要性, 以避免工作重复或标准相抵触。一个代表团建议, 合作不应局限于技术委员会, 也应适用于合格评定委员会等国际标准化组织的政策委员会。

234. 食典委支持与国际标准化组织继续合作和协调, 并同意食典秘书处保持与国际标准化组织的联系, 并继续定期向食典委报告国际标准化组织与食典工作相关的活动。

粮农组织/世卫组织组织用于促进参与食典工作的项目和信托基金 (议题 15)⁸⁰

235. 世卫组织的代表以粮农组织和世卫组织的名义对捐助国向信托基金的慷慨捐助表示赞赏, 并提请食典委注意 2007 年进行的补充研究, 该研究集中于信托基金对加强贸易机遇和加强国家食品安全机构的影响。该代表指出, 这项研究还含有提高信托基金效率的若干建议, 包括更多地支持国家一级的活动, 这可能导致加强参与食典会议和在国家一级更好地实施食典标准和相关文本。

236. 许多代表团指出, 通过信托基金实现的更多参与食典会议在其国家产生了各种积极影响, 如果同时开展加强食品安全法律和执行的能力建设活动, 这些影响可能会进一步扩大。在这方面, 食典委指出, 通过信托基金提供的能力建设活动仅限于以更好地参

⁷⁹ ALINORM 07/30/9E, CAC/30 INF/2 (国际非政府组织在食品法典委员会的观察员地位); CAC/30 INF/8 (国际标准化组织的通报 - 与法典相关的活动报告)

⁸⁰ ALINORM 07/30/9F Rev.

与食典会议为目的的活动，在一般食品安全方面的能力建设最好通过其他手段进行，包括通过双边技术援助和标准及贸易发展基金。

237. 喀麦隆代表团建议，应当考虑就信托基金开展一项中期回顾，作为在首个两年度中所确定事项的后续工作，而且还建议基金的三分之二应用于能力建设。

238. 一些代表团对有资格国家分类的现行标准表示关切，因为他们认为现行分类主要基于经济指标，不能正确反映每一国家的需要和能力。世卫组织的代表回答称，正在审查挑选标准，而基本原则仍将对参与食典进程困难较大的国家给予更多的支持。

239. 食典委对粮农组织和世卫组织以及捐助方努力提供财政捐助表示赞赏。食典委鼓励现有捐助方继续向信托基金提供资金，并请其他国家考虑向该基金提供捐助，以便确保其可持续性，同时欢迎一些发展中国家作为捐助方向该基金提供捐助的行动。

粮农组织和世卫组织提出的其他事项（议题 16）⁸¹

第 I 部分：粮农组织/世卫组织最近召开的专家会议的结果

240. 粮农组织的代表，代表粮农组织和世卫组织，向食典委通报了食典委上届会议以来粮农组织和世卫组织专家会议的主要结果和开展的有关活动，以及2007年今后将举行的会议，包括食品添加剂联合专家委员会、农药残留联席会议和微生物危险性评价专家联席会议的会议。该代表指出，鉴于工作量和科学建议要求不断增加，正在为提供此类建议寻找替代方法。

241. 巴拉圭和巴西代表团要求了解最近举行的食品添加剂联合专家委员会第六十八届会议的结果，尤其是关于甜菊醇糖苷的评价情况。食品添加剂联合专家委员会粮农组织秘书处告诉食典委，该专家委员会会议认为新近研究的数据没有引起额外的安全性关注，但为了完成全面的评价，需要提供食品添加剂联合专家委员会第六十三届会议上专门要求的正在进行的临床研究的结果。因此，食品添加剂联合专家委员会同意在收到正在进行的研究结果之前，保持以甜菊醇表示的暂定每日允许摄入量。食典委还指出，这一事项将由2008年6月的食品添加剂联合专家委员会下届会议审议；第六十八届会议的简要报告将在两周后提供在万维网站上，报告全文将由世卫组织在2008年初发表。

⁸¹ ALINORM 07/30/9G, ALINORM 07/30/9G Add.1,

第 II 部分：关于粮农组织/世卫组织向食典委和成员国提供科学建议的磋商过程的结论的报告

242. 代表粮农组织和世卫组织发言时，粮农组织的代表向食典委通报了根据食典委第二十四届会议（2001 年）的要求开展的粮农组织/世卫组织磋商过程的最终结论，并强调了以下几个要点。

- 粮农组织/世卫组织关于提供科学建议的框架已经制定，以记录粮农组织和世卫组织目前为提供科学建议所应用的原则、方法和程序，不断加强科学建议的独立性、透明度和质量。
- 粮农组织和世卫组织继续一起商定向食典委提出的科学建议要求的优先次序，考虑到食典委所建议的标准（ALINORM 05/28/3，第 75 段）、成员国提出的建议要求和资源的可获得性。科学建议要求的状况每年向食典委报告。
- “加强发展中国家参与粮农组织/世卫组织科学建议活动”的会议（2005 年 12 月，贝尔格莱德），在三大领域向粮农组织和世卫组织提出了一系列建议：更多地包括来自发展中国家的数据；加强来自发展中国家的专家的潜力；加强国家、区域和国际各级有利环境的手段。

第 III 部分：要求粮农组织/世卫组织提供科学建议的状况

243. 代表粮农组织和世卫组织发言时，世卫组织的代表强调，食典委附属机构和粮农组织及世卫组织成员国最近就与食品安全有关的科学建议提出的要求增加，需要筹集更多的资源，以便及时适当地提供科学证据，除其他领域之外，尤其是在对新鲜食品中微生物危害包括病毒的危险性评估领域。该代表指出，还优先重视了食品生产中正在出现的与人体健康有关的问题（如抗生素抗性、生物技术和纳米技术），并优先重视了需要采取新颖方法，如危险性与益处评估的领域（如活性氯、与甲基水银有关的鱼类消费）。

第 IV 部分：粮农组织和世卫组织提出的其他事项

244. 世卫组织的代表告诉食典委，《国际卫生条例》（IHR(2005)）已于 2007 年 6 月生效，该条例对世卫组织成员国具有约束力，涉及国际贸易中食品的严重健康危害。该代表还指出，国际食品安全当局网络（INFOSAN）是交流与食品安全有关的紧急情况，管理按照《国际卫生条例》需要通报的食品安全相关事件的一种有效手段，促请相关食品安全当局登记其 INFOSAN 联络点。

第 V 部分：粮农组织/世卫组织在食品安全和质量方面的能力建设活动

245. 食典委获悉了 ALINORM 07/30/9G Add.1 所提供的，粮农组织/世卫组织在食品安全和质量领域开展的能力建设活动情况。食典委获悉在国家、区域和全球各级开展了能力建设活动，其形式包括实地项目、培训活动和编写手册及成套培训材料等手段。以下一些关键活动得到强调：改进新鲜水果和蔬菜的质量和安全性计划；提升国家食品控制系统的能力；能力建设需要的评估准则；危险性分析和对国家食典工作的支持等等。

246. 食典委注意到粮农组织和世卫组织正在努力满足成员国的要求，采用电子学习课程等新的培训方式和方法，使用评价能力建设活动影响的指标等来提高效果。

任命区域协调员（议题 17）⁸²

247. 按照食典委议事规则第 IV.2 条，根据各协调委员会的提名，食典委以下成员被任命为协调员，任期从食典委第三十届会议结束时起，直至 2009 年将举行的食典委例会结束时为止。

非洲： 加纳

亚洲： 印度尼西亚

欧洲： 瑞士

拉丁美洲及加勒比： 墨西哥

近东： 突尼斯

北美洲和西南太平洋： 汤加

⁸² ALINORM 07/30/2, 第 33–34 段；ALINORM 07/30/15, 第 142–145 段；ALINORM 07/30/19, 第 54–55 段；ALINORM 07/30/28, 第 61–62 段；ALINORM 07/30/32, 第 78 段；ALINORM 07/30/36, 第 124 段；ALINORM 07/30/40, 第 82 段。

选举食典委领导成员和选举执行委员会成员（议题 18）⁸³

248. 食典委普遍同意选举以下成员担任食品法典委员会主席和副主席，任期从本届会议结束之时起，至食典委下届例会结束为止。

主席： Claude J.S. MOSHA 博士（坦桑尼亚联合共和国）

副主席： Karen HULEBAK 博士（美利坚合众国）

NORAINI Mohd. Othman 女士（马来西亚）

Wim VAN ECK 博士（荷兰）

249. 按地理区域选出了执行委员会以下成员，任期从执行委员会本届会议结束之时起，至随后的第二次例会结束为止：

非洲： 马里

亚洲： 日本

欧洲： 联合王国

拉丁美洲及加勒比： 阿根廷

近东： 约旦

北美洲： 加拿大

西南太平洋： 新西兰

指定负责任命法典委员会和特设工作组主席的国家（议题 19）⁸⁴

250. 食典委确认指定本报告附录X中所列示的主持国政府。

251. 食典委在作出其决定时注意到，联合王国不想再担任油脂委员会的主持国，并注意到马来西亚和阿根廷愿意担任该委员会的主持国政府。食典委进行了一次无记名投票，指定马来西亚为该委员会的主持国政府。

⁸³ ALINORM 07/30/2.

⁸⁴ ALINORM 07/30/9H

252. 马来西亚代表团表示将致力于确保该委员会的有效运作。阿根廷代表团祝贺马来西亚被指定为主持国，并祝其取得圆满成功。

其他事项（议题 20）

253. 由于时间限制，食典委没有讨论由哥伦比亚代表团提议在本项议题内讨论的同时以所有工作语言散发食典委文件的可取性问题（见第 6 段）。

254. 食典委注意到，其第三十一届会议将于2008年6月30日至7月5日在瑞士日内瓦举行，但有待进一步确认。

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