

codex alimentarius commission



FOOD AND AGRICULTURE
ORGANIZATION
OF THE UNITED NATIONS

WORLD
HEALTH
ORGANIZATION



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Agenda Item 9

JOINT FAO/WHO FOOD STANDARDS PROGRAMME

CODEX ALIMENTARIUS COMMISSION

Twenty-ninth Session

International Conference Centre, Geneva (Switzerland), 3 – 7 July 2006

STRATEGIC PLANNING OF THE CODEX ALIMENTARIUS COMMISSION

BACKGROUND

1. The 28th Session of the Commission noted the recommendation of the 55th Session of the Executive Committee, as follows:

- A new Strategic Plan would comprise three parts; the first part (Part 1) broadly stating Commission-wide objectives, the second part (Part 2) listing achievable outputs covering the areas for priority action by subsidiary bodies and the third part (Part 3) setting out the working timetables by subsidiary bodies with the indication of a timeframe for each of the activities being undertaken, planned frequency of meetings of the subsidiary body as well as relevance to the outputs defined in Part 2.
- The third part of the Plan should be regularly updated with appropriate input from the subsidiary bodies and be organized in such way to facilitate the standards management function of the Executive Committee; and
- The draft Plan to be prepared by the Executive Committee be submitted, after review by Codex Committees and Coordinating Committees as appropriate, to the Commission for final adoption by 2007.

2. The Commission endorsed the proposed structure of and the timeline for the preparation of the Strategic Plan 2008-2013. It was also agreed that a working group comprising the Chairperson and Vice-Chairpersons of the Commission would meet in September 2005 in order to prepare a preliminary draft Strategic Plan 2008-2013 to be presented to the 57th Session of the Executive Committee, taking into accounts the comments received from members and observers.¹

¹ ALINORM 05/28/41 paras112-117

3. The 57th Session of the Executive Committee discussed the draft Strategic plan, paragraph by paragraph, and produced a revised draft Strategic Plan 2008-2013.
4. The Executive Committee agreed to circulate the draft Strategic Plan as revised by the Committee (Appendix II to ALINORM 06/29/3) for comments from members and observers. The Committee also agreed that the Chairperson and three Vice- Chairpersons would meet in Rome by end of May 2006, review comments received and forward recommendations on how to address the comments for discussion at the 58th Session of the Executive Committee.²
5. A Circular Letter (CL 2005/55-EXEC) was sent to request comments on the Draft Strategic Plan 2008 – 2013, with the deadline of 30 April 2006. Comments received from the European Community and the International Federation of Environmental Health are found below.

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EUROPEAN COMMUNITY

In response to Codex Circular Letter 2005/55-EXEC (*“Draft Strategic Plan 2008-2013”*), the European Community and its 25 Member States are pleased to offer the following comments.

The Member States of the European Community (MSEC) note the progress made and fully support the endorsement of the course of action recommended by the 57th Session of the Executive Committee for the preparation of the Strategic Plan 2008-2013. In particular, the MSEC support the new Strategic Plan structure and format comprising three parts as well as the procedure for its elaboration.

The Member States of the European Community would like to take this opportunity to forward a general comment on the schedule of the meetings of Codex Committees and Taskforces. We understand that a lot of constraints apply on this schedule but would like to question whether an effort could be made to spread these meetings more evenly over the year.

Part 1 of the Draft Strategic Plan 2008 - 2013

DECISION-MAKING BASED ON SCIENTIFIC EVIDENCE

- The MSEC wish to express their deep concerns regarding the serious budgetary situation of the FAO/WHO expert committees and consultations. The MSEC therefore urge FAO and WHO to put in place the appropriate mechanisms to ensure long-term sustainable funding of this essential activity at the basis of the work of the Codex Alimentarius Commission, as indicated by the 55th Session of the Executive Committee.

GOAL 1: PROMOTING SOUND REGULATORY FRAMEWORKS

- On Paragraph 6, 1st bullet, 1st sentence: the MSEC wish to suggest to add the words:

“including feed when appropriate” at the end of the sentence.
- Paragraph 6, 1st bullet, last sentence: the MSEC propose to replace *“safe food”* with:

“safe, sound and wholesome food”.

GOAL 2: PROMOTING WIDEST AND CONSISTENT APPLICATION OF SCIENTIFIC PRINCIPLES AND RISK ANALYSIS

- The MSEC consider that in implementing the 2008-2013 strategic plan it is essential to take account of the capacity within WHO/FAO for providing scientific advice to support activities identified in the plan.
- Paragraph 8, a new 2nd sentence is suggested:

² ALINORM 06/29/3 paras 5-36

“The CAC recognises that it is of utmost importance to develop working principles for risk analysis intended for governments as required by article 5.1 of the SPS Agreement which requests WTO members to take into account of risk assessments techniques developed by the relevant international organisations”.

In this context the MSEC wish to recall that both the World Organisation for Animal Health (OIE) and the International Plant Protection Convention (IPPC) have issued guidance on risk analysis intended for governments, and that the Codex Alimentarius Commission remains the only WTO recognised international standard setting body not to have carried out this task.

GOAL 3: STRENGTHENING CODEX WORK-MANAGEMENT CAPABILITIES

- Paragraph 14, 2nd bullet: in order to insist on the fact that work prioritisation should be carried out in an harmonised manner and that it should be avoided to develop specific rules for a particular subsidiary body, the MSEC suggest the modification of the sentence as follows:

*“Ensuring that the Commission and its subsidiary bodies make decisions about work prioritization **in an harmonised approach, using criteria...**”.*

GOAL 4: PROMOTING COOPERATION BETWEEN CODEX AND RELEVANT INTERNATIONAL INTERGOVERNMENTAL ORGANIZATIONS

- The MSEC are of the opinion that cooperation with other relevant international organisations dealing with food standardisation should be further improved, as it is essential to avoid co-existence of conflicting international standards and duplication of work. In addition it is of primary importance to confirm clear lines of demarcation between the officially recognised organisations while ensuring the coverage of the whole food chain.

The MSEC consider in particular that it is essential that “the relevant international organizations , and their subsidiary bodies, in particular the Codex Alimentarius Commission, the International Office of Epizootics (OIE - World Organization for Animal Health), and the international and regional organizations operating within the framework of the International Plant Protection Convention” strengthen their cooperation, their coordination of work, and exchange information and expertise where appropriate.

E.g. ongoing works on regionalisation, electronic certificates and certification, traceability, antimicrobial resistance have demonstrated that all relevant international organizations may have a complementary role and that dialogue and cooperation should be encouraged and strengthened as often as possible.

Possible problems such as overlap of work, conflicting international standards (or lack of international standards) should be avoided. Technical consultations, ad hoc working groups or any other possible form of regular dialogue between the relevant international organizations, including FAO and WHO, should be encouraged. Particular attention should also be paid to cover the entire food chain (including feed when appropriate) and avoid gaps.

- It is rather odd that while “Promoting cooperation between Codex and relevant International Intergovernmental Organizations”, none of the latter are clearly mentioned under paragraphs 14 and 15. The only **direct reference to other relevant International Intergovernmental Organizations, as listed in Article 3.4 of the SPS agreement (i.e. OIE and IPPC)**, is found in Part 2 of the Draft Strategic Plan 2008 - 2013 (“Programme Areas and planned Activities 2008-2013”; under “4.4 Consider cooperation with other relevant international intergovernmental organizations”).

To facilitate the promotion of this cooperation, the relevant International Intergovernmental Organizations concerned should be clearly mentioned (at least those referred to in Article 3.4 of the SPS agreement). To this end, a sentence could be added to **paragraph 15**:

“Priority should be given to linkages/relations between the main relevant international organizations, including FAO and WHO, and their subsidiary bodies, in particular the Codex Alimentarius Commission, the World Organization for Animal Health (OIE), and the international and regional organizations operating within the framework of the International Plant Protection Convention.

Linkages with the relevant international conventions (e.g., Environment field) for Codex standards setting could also be considered as a priority.

GOAL 5: PROMOTING MAXIMUM AND EFFECTIVE PARTICIPATION OF MEMBERS

- It is important that developing countries actively participate in international standard setting bodies, including Codex. The **FAO/WHO Fund for Enhanced Participation in Codex (Codex Trust Fund)** has been established through the generosity of a number of donors keen to promote this objective. Generally the participation of experts from developing countries has led to increased awareness on Codex in the developing countries and has had positive effects on the national environment, including in some cases the setting up of a national food safety system.

The European Community is the largest donor to the Fund having contributed over €560,000 between 2003 and 2005. Some Member States of the European Community, in particular Germany, Ireland, The Netherlands and Sweden (as well as non-EC Members of the Coordinating Committee for Europe (CCEURO) such as Norway and Switzerland) are also contributing significantly.

- The **Regional Coordinating Committees** have demonstrated their usefulness in terms of preparation to the work of the Commission and of its subsidiary bodies, in terms of training and raising of awareness on Codex among Members and, last but not least, in terms of Regional Coordination and dialogue.

In order to keep uniformity and coherence in the terms of reference of all Regional Coordinating Committees, the MSEC are in favour of recommending to apply the same amendment to the terms of reference of all Coordinating Committees.

Part 2 of the Draft Strategic Plan 2008 - 2013 (“Programme Areas and planned Activities 2008-2013”)

- There is a continuing need to promote the use of the working languages in Codex work, including in working groups. In that regard, a specific effort should be undertaken as regards availability of Codex documents in all working languages.

The MSEC suggest to add a new objective between current 5.2 and 5.3 which could be formulated as follows:

5.3 Promote the widest use of the official working languages in Codex work
Description: Put in place the facilities which allow all Codex meetings (including working groups) to be followed and conducted in all official working languages. Ensure that all Codex documents are available in all the official working languages.
Timeline: Continuing
Responsible parties: CAC, all subsidiary bodies

INTERNATIONAL FEDERATION OF ENVIRONMENTAL HEALTH

I refer to your communication under the references CX 4/20.2 and CL 2005/55-EXEC and write to advise you that the International Federation of Environmental Health, having considered the above Plan, wishes to express its support for the Plan and trusts that its implementation can be undertaken as soon as the necessary approvals are given.

The Federation thanks you for the opportunity to comment on this matter and looks forward to assisting the Commission in the future.