

# THAI AGRICULTURAL STANDARD

**TAS 9012-2006** 

# GUIDELINE FOR THE CONDUCT OF FOOD SAFETY ASSESSMENT OF FOODS DERIVED FROM RECOMBINANT-DNA PLANTS

National Bureau of Agricultural Commodity and Food Standards Ministry of Agriculture and Cooperatives

ICS 01.120 ISBN 974-403-397-5

**UNOFFICAL TRANSLATION** 



## THAI AGRICULTURAL STANDARD

**TAS 9012-2006** 

# GUIDELINE FOR THE CONDUCT OF FOOD SAFETY ASSESSMENT OF FOODS DERIVED FROM RECOMBINANT-DNA PLANTS

National Bureau of Agricultural Commodity and Food Standards Ministry of Agriculture and Cooperatives 50 Phaholyothin Road, Ladyao, Chatuchak, Bangkok 10900 Telephone (662) 561 2277 www.acfs.go.th

> Published in the Royal Gazette Vol.123 Section 101D, dated 28 September B.E.2549

#### Sub-Committee on the Elaboration for Food Standard

Chairperson

- 1. Secretary General of the National Bureau of Agricultural Commodity and Food Standards Mr.Apichart Pongsrihadulchai
- 2. Representative of the Department of Foreign Trade Ms.Pranee Sajjakamol
- 3. Representative of the Department of Trade Negotiations Ms.Chantra Siriutaikorn
- 4. Representative of the Department of European Affairs Mr.Jesada Nanthachaiporn
- 5. Representative of the Department of Fisheries Ms.Juadee Pongmaneerat
- Representative of the Department of Livestock Development Ms.Chaweewan Leowijuk Ms.Chedchai Thiratinrat (alternate)
- 7. Representative of the Department of Agriculture Mr.Sukhum Wongake
- 8. Representative of the Department of Medical Sciences Ms.Piyanart Leewiwat Ms.Wantanee Kamlert (alternate)
- 9. Representative of the Department of International Economic Affairs Ms.Benjamas Ngenwattana Mr.Suwit Suthijiraphan (alternate)
- 10. Representative of the Office of the Consumer Protection Board Ms.Sukanya Santad
- Representative of the Food and Drug Administration Mr.Chanin Charoenpong Ms.Warunee Sensupha (alternate)
- Representative of the Office of the Permanent Secretary, Ministry of Agriculture and Cooperatives Mr.Pisan Luetongcharg Ms.Benjawan Siripo (alternate)

- Director of the Institute of Food Research and Product Development, Kasetsart University Ms.Warunee Varanyanond
- 14. Director of the National Food Institute or Representative Mr.Panithan Wacharanant Ms.Orawan Kaewprakaisangkul (alternate) Ms.Naphaporn Thitithananukij (alternate)
- Chairman of the Food Processing Industry Club, The Federation of Thai Industries or Representative Mr.Sommart Prapertchop Mr.Boonpeng Santiwatanatam (alternate)
- Chairman of the Thai Chamber of Commerce or Representative Mr.Pramond Sutheewong Mr.Montri Kongtrakultien (alternate) Ms.Chantanee Kamsan (alternate)
- President of the Thai Broiler Processing Exporters Association or Representative Mr.Anan Sirimongkolkasem Mr.Udom Phothi (alternate)
- President of the Thai Food Processors' Association or Representative Ms.Wilai Kiatsrichart Ms.Pranee Srisomboon (alternate) Ms.Supapan Brilliantase (alternate)
- 19. President of the Thai Frozen Food Association or Representative Mr.Panisuan Jamnanwej Mr.Lert Tisayakorn (alternate)
- 20. Dr.Pakdee Pothisiri
- 21. Dr.Songsak Srianujata
- 22. Experts Mr.Rut Walayasaewe Ms.Methinee Sriwattankul
- 23. Director of the Office of Commodity and System Standards, National Bureau of Agricultural Commodity and Food Standards Ms.Metanee Sukontarug

- 24. Representative of the Office of Commodity and System Standards, National Bureau of Agricultural Commodity and Food Standards Ms.Oratai Silapanapaporn Secretary
- 25. Representative of the Office of Commodity and System Standards, National Bureau of Agricultural Commodity and Food Standards Ms.Usa Bamrungbhuet Assistant Secretary

The food safety assessment of foods derived from recombinant-DNA plants shall be conducted systematically, transparently, based on scientific information and risk analysis principles in order to be reliable and acceptable. The Ministry of Agriculture and Cooperatives considers that it is appropriate to establish a Thai Agricultural Standard on Guideline on Safety Assessment of Foods Derived from Recombinant-DNA Plants based on the guideline set by Codex Alimentarius Commission, Joint FAO/WHO Food Standards Programme.

The establishment of this standard is based on the following document:

FAO/WHO. 2004. Guideline for the Conduct of Food Safety Assessment of Foods Derived from Recombinant-DNA Plants, pp. 7-21. In Codex Alimentarius Commission: Foods Derived from Biotechnology. Joint FAO/WHO Food Standards Programme, FAO, Rome.

#### Remark:

The standard title has been revised from "Thai Agricultural Commodity and Food Standard (TACFS)" to "Thai Agricultural Standard (TAS)" in accordance with the enforcement of the Agricultural Standards Act B.E. 2551 (2008).



#### NOTIFICATION OF THE NATIONAL COMMITTEE ON AGRICULTURAL COMMODITY AND FOOD STANDARDS SUBJECT: THAI AGRICULTURAL COMMODITY AND FOOD STANDARD : GUIDELINE FOR THE CONDUCT OF FOOD SAFETY ASSESSMENT OF FOODS DERIVED FROM RECOMBINANT-DNA PLANTS B.E.2549 (2006)

The resolution of the 1/2549 session of the National Committee on Agricultural Commodity and Food Standards dated 8 June B.E. 2549 (2006) endorsed the Thai Agricultural Commodity and Food Standard entitled Guideline for the Conduct of Food Safety Assessment of Foods Derived from Recombinant-DNA Plants. This standard would be of benefits for quality improvement, facilitating trade and protecting consumers.

By virtue of the Cabinet Resolution on Appointment and Authorization of the National Committee on Agricultural Commodity and Food Standards dated 19 November B.E.2545 (2002), the Notification on Thai Agricultural Commodity and Food Standard entitled Guideline for the Conduct of Food Safety Assessment of Foods Derived from Recombinant-DNA Plants is hereby issued as voluntary standard, the details of which are attached herewith.

Notified on 19 July B.E.2549 (2006)

Khunying Sudarat Keyuraphan

Minister of Agriculture and Cooperatives Chairperson of the National Committee on Agricultural Commodity and Food Standards

# THAI AGRICULTURAL STANDARD GUIDELINE FOR THE CONDUCT OF FOOD SAFETY ASSESSMENT OF FOODS DERIVED FROM RECOMBINANT-DNA PLANTS

### 1 SCOPE

This Thai Agricultural Standard on Guideline for the Conduct of Food Safety Assessment of Foods Derived from Recombinant-DNA Plants should be used in conjunction with the Thai Agricultural Standard on Principles for the Risk Analysis of Foods Derived from Modern Biotechnology (TAS 9010) and Thai Agricultural Standard on Assessment of Possible Allergenicity (TAS 9011) This Guideline addresses safety and nutritional aspects of foods consisting of, or derived from, plants that have a history of safe use as sources of food, and that have been modified by modern biotechnology to exhibit new or altered expression of traits.

This document does not address animal feed or animals fed with the feed. This document also does not address environmental risks.

The Principles of Risk Analysis, particularly those for risk assessment, are primarily intended to apply to discrete chemical entities such as food additives and pesticide residues, or a specific chemical or microbial contaminant that have identifiable hazards and risks; they are not intended to apply to whole foods as such. Indeed, few foods have been assessed scientifically in a manner that would fully characterise all risks associated with the food. Further, many foods contain substances that would likely be found harmful if subjected to conventional approaches to safety testing. Thus, a more focused approach is required where the safety of a whole food is being considered.

This approach is based on the principle that the safety of foods derived from new plant varieties, including recombinant-DNA plants, is assessed relative to the conventional counterpart having a history of safe use, taking into account both intended and unintended effects. Rather than trying to identify every hazard associated with a particular food, the intention is to identify new or altered hazards relative to the conventional counterpart.

This safety assessment approach falls within the risk assessment framework as discussed in Section 4 of TAS 9010. If a new or altered hazard, nutritional or other food safety concern is identified by the safety assessment, the risk associated with it would first be assessed to determine its relevance to human health. Following the safety assessment and if necessary further risk assessment, the food would be subjected to risk management considerations in accordance with TAS 9010 before it is considered for commercial distribution.

Risk management measures such as post-market monitoring of consumer health effects may assist the risk assessment process. These are discussed in TAS 9010.

The Guideline describes the recommended approach to making safety assessments of foods derived from recombinant-DNA plants where a conventional counterpart exists, and identifies the data and information that are generally applicable to making such assessments. While this Guideline is designed for foods derived from recombinant- DNA plants, the

approach described could, in general, be applied to foods derived from plants that have been altered by other techniques.

#### **2 DEFINITIONS**

For the purpose of this standard:

2.1 **Recombinant-DNA plant** means a plant in which the genetic material has been changed through *in vitro* nucleic acid techniques, including recombinant deoxyribonucleic acid (DNA) and direct injection of nucleic acid into cells or organelles.

2.2 **Conventional counterpart** means a related plant variety, its components and/or products for which there is experience of establishing safety based on common use as food<sup>1/</sup>.

### **3** INTRODUCTION TO FOOD SAFETY ASSESSMENT

Traditionally, new varieties of food plants have not been systematically subjected to extensive chemical, toxicological, or nutritional evaluation prior to marketing, with the exception of foods for specific groups, such as infants, where the food may constitute a substantial portion of the diet. Thus, new varieties of corn, soya, potatoes and other common food plants are evaluated by breeders for agronomic and phenotypic characteristics, but generally, foods derived from such new plant varieties are not subjected to the rigorous and extensive food safety testing procedures, including studies in animals, that are typical of chemicals such as food additives or pesticide residues that may be present in food.

The use of animal models for assessing toxicological endpoints is a major element in the risk assessment of many compounds such as pesticides. In most cases, however, the substance to be tested is well characterised, of known purity, of no particular nutritional value, and, human exposure to it is generally low. It is therefore relatively straightforward to feed such compounds to animals at a range of doses some several orders of magnitude greater than the expected human exposure levels, in order to identify any potential adverse health effects of importance to humans. In this way, it is possible, in most cases, to estimate levels of exposure at which adverse effects are not observed and to set safe intake levels by the application of appropriate safety factors.

Animal studies cannot readily be applied to testing the risks associated with whole foods, which are complex mixtures of compounds, often characterised by a wide variation in composition and nutritional value. Due to their bulk and effect on satiety, they can usually only be fed to animals at low multiples of the amounts that might be present in the human diet. In addition, a key factor to consider in conducting animal studies on foods is the nutritional value and balance of the diets used, in order to avoid the induction of adverse effects which are not related directly to the material itself. Detecting any potential adverse effects and relating these conclusively to an individual characteristic of the food can therefore be extremely difficult. If the characterization of the food indicates that the available data are insufficient for a thorough safety assessment, properly designed animal studies could be

<sup>&</sup>lt;sup>1/</sup> It is recognized that for the foreseeable future, foods derived from modern biotechnology will not be used as conventional counterparts.

requested on the whole foods. Another consideration in deciding the need for animal studies is whether it is appropriate to subject experimental animals to such a study if it is unlikely to give rise to meaningful information.

Due to the difficulties of applying traditional toxicological testing and risk assessment procedures to whole foods, a more focused approach is required for the safety assessment of foods derived from food plants, including recombinant- DNA plants. This has been addressed by the development of a multidisciplinary approach for assessing safety which takes into account both intended and unintended changes that may occur in the plant or in the foods derived from it, using the concept of substantial equivalence.

The concept of substantial equivalence is a key step in the safety assessment process. However, it is not a safety assessment in itself; rather it represents the starting point which is used to structure the safety assessment of a new food relative to its conventional counterpart. This concept is used to identify similarities and differences between the new food and its conventional counterpart<sup>2/</sup>. It aids in the identification of potential safety assessment of foods derived from recombinant-DNA plants. The safety assessment carried out in this way does not imply absolute safety of the new product; rather, it focuses on assessing the safety of any identified differences so that the safety of the new product can be considered relative to its conventional counterpart.

#### 3.1 UNINTENDED EFFECTS

In achieving the objective of conferring a specific target trait (intended effect) to a plant by the insertion of defined DNA sequences, additional traits could, in some cases, be acquired or existing traits could be lost or modified (unintended effects). The potential occurrence of unintended effects is not restricted to the use of *in vitro* nucleic acid techniques. Rather, it is an inherent and general phenomenon that can also occur in conventional breeding. Unintended effects may be deleterious, beneficial, or neutral with respect to the health of the plant or the safety of foods derived from the plant. Unintended effects in recombinant-DNA plants may also arise through the insertion of DNA sequences and/or they may arise through subsequent conventional breeding of the recombinant-DNA plant. Safety assessment should include data and information to reduce the possibility that a food derived from a recombinant-DNA plant would have an unexpected, adverse effect on human health.

Unintended effects can result from the random insertion of DNA sequences into the plant genome which may cause disruption or silencing of existing genes, activation of silent genes, or modifications in the expression of existing genes. Unintended effects may also result in the formation of new or changed patterns of metabolites. For example, the expression of enzymes at high levels may give rise to secondary biochemical effects or changes in the regulation of metabolic pathways and/or altered levels of metabolites.

Unintended effects due to genetic modification may be subdivided into two groups: those that are "predictable" and those that are "unexpected". Many unintended effects are largely predictable based on knowledge of the inserted trait and its metabolic connections or of the

<sup>&</sup>lt;sup>2/</sup> The concept of *substantial equivalence* as described in the report of the 2000 joint FAO /WHO expert consultations (Document WHO/SDE/PHE/FOS/00.6, WHO, Geneva, 2000).

site of insertion. Due to the expanding information on plant genome and the increased specificity in terms of genetic materials introduced through recombinant-DNA techniques compared with other forms of plant breeding, it may become easier to predict unintended effects of a particular modification. Molecular biological and biochemical techniques can also be used to analyse potential changes at the level of gene transcription and message translation that could lead to unintended effects.

The safety assessment of foods derived from recombinant-DNA plants involves methods to identify and detect such unintended effects and procedures to evaluate their biological relevance and potential impact on food safety. A variety of data and information are necessary to assess unintended effects because no individual test can detect all possible unintended effects or identify, with certainty, those relevant to human health. These data and information, when considered in total, provide assurance that the food is unlikely to have an adverse effect on human health. The assessment for unintended effects takes into account the agronomic/phenotypic characteristics of the plant that are typically observed by breeders in selecting new varieties for commercialization. These observations by breeders provide a first screen for plants that exhibit unintended traits. New varieties that pass this screen are subjected to safety assessment as described in Sections 4 and 5.

#### 3.2 FRAMEWORK OF FOOD SAFETY ASSESSMENT

The safety assessment of a food derived from a recombinant-DNA plant follows a stepwise process of addressing relevant factors that include:

- (1) Description of the recombinant-DNA plant;
- (2) Description of the host plant and its use as food;
- (3) Description of the donor organism(s);
- (4) Description of the genetic modification(s);
- (5) Characterization of the genetic modification(s);
- (6) Safety assessment:
  - (6.1) expressed substances (non-nucleic acid substances);
  - (6.2) compositional analyses of key components;
  - (6.3) evaluation of metabolites ;
  - (6.4) food processing;
  - (6.5) nutritional modification; and
- (7) Other considerations.

In certain cases, the characteristics of the product may necessitate development of additional data and information to address issues that are unique to the product under review.

Experiments intended to develop data for safety assessments should be designed and conducted in accordance with sound scientific concepts and principles, as well as, where appropriate, Good Laboratory Practice. Primary data should be made available to regulatory authorities at request. Data should be obtained using sound scientific methods and analysed using appropriate statistical techniques. The sensitivity of all analytical methods should be documented.

The goal of each safety assessment is to provide assurance, in the light of the best available scientific knowledge, that the food does not cause harm when prepared, used and/or eaten according to its intended use. The expected endpoint of such an assessment will be a conclusion regarding whether the new food is as safe as the conventional counterpart taking into account dietary impact of any changes in nutritional content or value. In essence, therefore, the outcome of the safety assessment process is to define the product under consideration in such a way as to enable risk managers to determine whether any measures are needed and if so to make well-informed and appropriate decisions.

#### 4 GENERAL CONSIDERATIONS

#### 4.1 DESCRIPTION OF THE RECOMBINANT-DNA PLANT

A description of the recombinant-DNA plant being presented for safety assessment should be provided. This description should identify the crop, the transformation event(s) to be reviewed and the type and purpose of the modification. This description should be sufficient to aid in understanding the nature of the food being submitted for safety assessment.

#### 4.2 DESCRIPTION OF THE HOST PLANT AND ITS USE AS FOOD

A comprehensive description of the host plant should be provided. The necessary data and information should include, but need not be restricted to:

(1) common or usual name; scientific name; and, taxonomic classification;

(2) history of cultivation and development through breeding, in particular identifying traits that may adversely impact on human health ;

(3) information on the host plant's genotype and phenotype relevant to its safety, including any known toxicity or allergenicity; and

(4) history of safe use for consumption as food.

Relevant phenotypic information should be provided not only for the host plant, but also for related species and for plants that have made or may make a significant contribution to the genetic background of the host plant.

The history of use may include information on how the plant is typically cultivated, transported and stored, whether special processing is required to make the plant safe to eat, and the plant's normal role in the diet (e.g. which part of the plant is used as a food source, whether its consumption is important in particular subgroups of the population, what important macro- or micro-nutrients it contributes to the diet).

#### 4.3 DESCRIPTION OF THE DONOR ORGANISM(S)

Information should be provided on the donor organism(s) and, when appropriate, on other related species. It is particularly important to determine if the donor organism(s) or other closely related members of the family naturally exhibit characteristics of pathogenicity or toxin production, or have other traits that affect human health (e.g. presence of antinutrients). The description of the donor organism(s) should include:

(1) its usual or common name;

(3) taxonomic classification;

(4) information about the natural history as concerns food safety;

(5) information on naturally occurring toxins, anti-nutrients and allergens; for microorganisms, additional information on pathogenicity and the relationship to known pathogens; and

(6) information on the past and present use, if any, in the food supply and exposure route(s) other than intended food use (e.g. possible presence as contaminants).

#### 4.4 DESCRIPTION OF THE GENETIC MODIFICATION(S)

Sufficient information should be provided on the genetic modification to allow for the identification of all genetic material potentially delivered to the host plant and to provide the necessary information for the analysis of the data supporting the characterization of the DNA inserted in the plant.

The description of the transformation process should include:

(1) information on the specific method used for the transformation (e.g. Agrobacteriummediated transformation);

(2) information, if applicable, on the DNA used to modify the plant (e.g. helper plasmids), including the source (e.g. plant, microbial, viral, synthetic), identity and expected function in the plant; and

(3) intermediate host organisms including the organisms (e.g. bacteria) used to produce or process DNA for transformation of the host organism.

Information should be provided on the DNA to be introduced, including:

(1) the characterization of all the genetic components including marker genes, regulatory and other elements affecting the function of the DNA;

(2) the size and identity;

(3) the location and orientation of the sequence in the final vector/construct; and

(4) the function.

#### 4.5 CHARACTERIZATION OF THE GENETIC MODIFICATION(S)

In order to provide clear understanding of the impact on the composition and safety of foods derived from recombinant-DNA plants, a comprehensive molecular and biochemical characterization of the genetic modification should be carried out.

Information should be provided on the DNA insertions into the plant genome; this should include:

(1) the characterization and description of the inserted genetic materials;

(2) the number of insertion sites;

(3) the organisation of the inserted genetic material at each insertion site including copy number and sequence data of the inserted material and of the surrounding region, sufficient to identify any substances expressed as a consequence of the inserted material, or, where more appropriate, other information such as analysis of transcripts or expression products to identify any new substances that may be present in the food; and

(4) identification of any open reading frames within the inserted DNA or created by the insertions with contiguous plant genomic DNA including those that could result in fusion proteins.

Information should be provided on any expressed substances in the recombinant-DNA plant; this should include:

(1) the gene product(s) (e.g. a protein or an untranslated RNA);

(2) the gene product(s)' function;

(3) the phenotypic description of the new trait(s);

(4) the level and site of expression in the plant of the expressed gene product(s), and the levels of its metabolites in the plant, particularly in the edible portions; and

(5) where possible, the amount of the target gene product(s) if the function of the expressed sequence(s)/gene(s) is to alter the accumulation of a specific endogenous mRNA or protein.

In addition, information should be provided:

(1) to demonstrate whether the arrangement of the genetic material used for insertion has been conserved or whether significant rearrangements have occurred upon integration;

(2) to demonstrate whether deliberate modifications made to the amino acid sequence of the expressed protein result in changes in its post-translational modification or affect sites critical for its structure or function;

(3) to demonstrate whether the intended effect of the modification has been achieved and that all expressed traits are expressed and inherited in a manner that is stable through several generations consistent with laws of inheritance. It may be necessary to examine the inheritance of the DNA insert itself or the expression of the corresponding RNA if the phenotypic characteristics cannot be measured directly;

(4) to demonstrate whether the newly expressed trait(s) are expressed as expected in the appropriate tissues in a manner and at levels that are consistent with the associated regulatory sequences driving the expression of the corresponding gene;

(5) to indicate whether there is any evidence to suggest that one or several genes in the host plant has been affected by the transformation process; and

(6) to confirm the identity and expression pattern of any new fusion proteins.

#### 4.6 SAFETY ASSESSMENT

#### 4.6.1 Expressed Substances (non-nucleic acid substances)

4.6.1.1 Assessment of Possible toxicity

In vitro nucleic acid techniques enable the introduction of DNA that can result in the synthesis of new substances in plants. The new substances can be conventional components of plant foods such as proteins, fats, carbohydrates, vitamins which are novel in the context of

that recombinant-DNA plant. New substances might also include new metabolites resulting from the activity of enzymes generated by the expression of the introduced DNA.

The safety assessment should take into account the chemical nature and function of the newly expressed substance and identify the concentration of the substance in the edible parts of the recombinant-DNA plant, including variations and mean values. Current dietary exposure and possible effects on population sub-groups should also be considered.

Information should be provided to ensure that genes coding for known toxins or anti-nutrients present in the donor organisms are not transferred to recombinant-DNA plants that do not normally express those toxic or anti-nutritious characteristics. This assurance is particularly important in cases where a recombinant-DNA plant is processed differently from a donor plant, since conventional food processing techniques associated with the donor organisms may deactivate, degrade or eliminate anti-nutrients or toxicants.

For the reasons described in Section 3, conventional toxicology studies may not be considered necessary where the substance or a closely related substance has, taking into account its function and exposure, been consumed safely in food. In other cases, the use of appropriate conventional toxicology or other studies on the new substance may be necessary.

In the case of proteins, the assessment of potential toxicity should focus on amino acid sequence similarity between the protein and known protein toxins and anti-nutrients (e.g. protease inhibitors, lectins) as well as stability to heat or processing and to degradation in appropriate representative gastric and intestinal model systems. Appropriate oral toxicity studies<sup>3/</sup> may need to be carried out in cases where the protein present in the food is not similar to proteins that have previously been consumed safely in food, and taking into account its biological function in the plant where known.

Potential toxicity of non-protein substances that have not been safely consumed in food should be assessed on a case-by-case basis depending on the identity and biological function in the plant of the substance and dietary exposure. The type of studies to be performed may include studies on metabolism, toxicokinetics, sub-chronic toxicity, chronic toxicity/carcinogenicity, reproduction and development toxicity according to the traditional toxicological approach.

This may require the isolation of the new substance from the recombinant-DNA plant, or the synthesis or production of the substance from an alternative source, in which case, the material should be shown to be biochemically, structurally, and functionally equivalent to that produced in the recombinant-DNA plant.

4.6.1.2 Assessment of Possible Allergenicity (proteins)

When the protein(s) resulting from the inserted gene is present in the food, it should be assessed for potential allergenicity in all cases. An integrated, stepwise, case-by-case approach used in the assessment of the potential allergenicity of the newly-expressed protein(s) should rely upon various criteria used in combination (since no single criterion is sufficiently predictive on either allergenicity or non-allergenicity). The data should be obtained using sound scientific methods. A detailed presentation of issues to be considered can be found in the Thai Agricultural Standard Assessment of Possible Allergenicity (TAF 9011)<sup>4/</sup>.

<sup>&</sup>lt;sup>3/</sup> Guidelines for oral toxicity studies have been developed in international fora, for example, the OECD Guidelines for the Testing of Chemicals.

<sup>&</sup>lt;sup>4/</sup> The FAO/WHO expert consultation 2001 report, which includes reference to several decision trees, was used in developing standards.

The newly expressed proteins in foods derived from recombinant-DNA plants should be evaluated for any possible role in the elicitation of gluten-sensitive enteropathy, if the introduced genetic material is obtained from wheat, rye, barley, oats, or related cereal grains.

The transfer of genes from commonly allergenic foods and from foods known to elicit glutensensitive enteropathy in sensitive individuals should be avoided unless it is documented that the transferred gene does not code for an allergen or for a protein involved in gluten-sensitive enteropathy.

#### 4.6.1.3 Compositional Analyses of Key Components

Analyses of concentrations of key components<sup>5</sup> of the recombinant-DNA plant and, especially those typical of the food, should be compared with an equivalent analysis of a conventional counterpart grown and harvested under the same conditions. In some cases, a further comparison with the recombinant-DNA plant grown under its expected agronomic conditions may need to be considered (e.g. application of an herbicide). The statistical significance of any observed differences should be assessed in the context of the range of natural variations for that parameter

to determine its biological significance. The comparator(s) used in this assessment should ideally be the near isogenic parental line. In practice, this may not be feasible at all times, in which case a line as close as possible should be chosen. The purpose of this comparison, in conjunction with an exposure assessment as necessary, is to establish that substances that are nutritionally important or that can affect the safety of the food have not been altered in a manner that would have an adverse impact on human health.

The location of trial sites should be representative of the range of environmental conditions under which the plant varieties would be expected to be grown. The number of trial sites should be sufficient to allow accurate assessment of compositional characteristics over this range. Similarly, trials should be conducted over a sufficient number of generations to allow adequate exposure to the variety of conditions met in nature. To minimise environmental effects, and to reduce any effect from naturally occurring genotypic variation within a crop variety, each trial site should be replicated. An adequate number of plants should be sampled and the methods of analysis should be sufficiently sensitive and specific to detect variations in key components.

4.6.1.4 Evaluation of Metabolites

Some recombinant-DNA plants may have been modified in a manner that could result in new or altered levels of various metabolites in the food. Consideration should be given to the potential for the accumulation of metabolites in the food that would adversely affect human health. Safety assessment of such plants requires investigation of residue and metabolite levels in the food and assessment of any alterations in nutrient profile. Where altered residue or metabolite levels are identified in foods, consideration should be given to the potential

<sup>&</sup>lt;sup>5/</sup> Key nutrients or key anti-nutrients are those components in a particular food that may have a substantial impact in the overall diet. They may be major constituents (fats, proteins, carbohydrates as nutrients or enzyme inhibitors as anti-nutrients) or minor compounds (minerals, vitamins). Key toxicants are those toxicologically significant compounds known to be inherently present in the plant, such as those compounds whose toxic potency and level may be significant to health (e.g. solanine in potatoes if the level is increased, selenium in wheat) and allergens.

impacts on human health using conventional procedures for establishing the safety of such metabolites (e.g. procedures for assessing the human safety of chemicals in foods).

#### 4.6.1.5 Food Processing

The potential effects of food processing, including home preparation, on foods derived from recombinant-DNA plants should also be considered. For example, alterations could occur in the heat stability of an endogenous toxicant or the bioavailability of an important nutrient after processing. Information should therefore be provided describing the processing conditions used in the production of a food ingredient from the plant. For example, in the case of vegetable oil, information should be provided on the extraction process and any subsequent refining steps.

#### 4.6.1.6 Nutritional Modification

Section 4.6.1.3 on compositional analyses of key components described the assessment of possible compositional changes to key nutrients, which should be conducted for all recombinant-DNA plants, has already been addressed under 'Compositional analyses of key components'. However, foods derived from recombinant-DNA plants that have undergone modification to intentionally alter nutritional quality or functionality should be subjected to additional nutritional assessment to assess the consequences of the changes and whether the nutrient intakes are likely to be altered by the introduction of such foods into the food supply.

Information about the known patterns of use and consumption of a food, and its derivatives should be used to estimate the likely intake of the food derived from the recombinant-DNA plant. The expected intake of the food should be used to assess the nutritional implications of the altered nutrient profile both at customary and maximal levels of consumption. Basing the estimate on the highest likely consumption provides assurance that the potential for any undesirable nutritional effects will be detected. Attention should be paid to the particular physiological characteristics and metabolic requirements of specific population groups such as infants, children, pregnant and lactating women, the elderly and those with chronic diseases or compromised immune systems. Based on the analysis of nutritional impacts and the dietary needs of specific population subgroups, additional nutritional assessments may be necessary. It is also important to ascertain to what extent the modified nutrient is bioavailable and remains stable with time, processing and storage.

The use of plant breeding, including *in vitro* nucleic acid techniques, to change nutrient levels in crops can result in broad changes to the nutrient profile in two ways. The intended modification in plant constituents could change the overall nutrient profile of the plant product and this change could affect the nutritional status of individuals consuming the food. Unexpected alterations in nutrients could have the same effect. Although the recombinant-DNA plant components may be individually assessed as safe, the impact of the change on the overall nutrient profile should be determined.

When the modification results in a food product, such as vegetable oil, with a composition that is significantly different from its conventional counterpart, it may be appropriate to use additional conventional foods or food components (i.e. foods or food components whose nutritional composition is closer to that of the food derived from recombinant-DNA plant) as appropriate comparators to assess the nutritional impact of the food.

Because of geographical and cultural variation in food consumption patterns, nutritional changes to a specific food may have a greater impact in some geographical areas or in some cultural population than in others. Some food plants serve as the major source of a particular nutrient in some populations. The nutrient and the populations affected should be identified.

Some foods may require additional testing. For example, animal feeding studies may be warranted for foods derived from recombinant-DNA plants if changes in the bioavailability of nutrients are expected or if the composition is not comparable to conventional foods. Also, foods designed for health benefits may require specific nutritional, toxicological or other appropriate studies. If the characterization of the food indicates that the available data are insufficient for a thorough safety assessment, properly designed animal studies could be requested on the whole foods.

#### **5 OTHER CONSIDERATIONS**

# 5.1 POTENTIAL ACCUMULATION OF SUBSTANCES SIGNIFICANT TO HUMAN HEALTH

Some recombinant-DNA plants may exhibit traits (e.g., herbicide tolerance) which may indirectly result in the potential for accumulation of pesticide residues, altered metabolites of such residues, toxic metabolites, contaminants, or other substances which may be relevant to human health. The safety assessment should take this potential for accumulation into account. Conventional procedures for establishing the safety of such compounds (e.g., procedures for assessing the human safety of chemicals) should be applied.

#### 5.2 USE OF ANTIBIOTIC RESISTANCE MARKER GENES

Alternative transformation technologies that do not result in antibiotic resistance marker genes in foods should be used in the future development of recombinant-DNA plants, where such technologies are available and demonstrated to be safe.

Gene transfer from plants and their food products to gut microorganisms or human cells is considered a rare possibility because of the many complex and unlikely events that would need to occur consecutively. Nevertheless, the possibility of such events cannot be completely discounted<sup>6/</sup>.

In assessing safety of foods containing antibiotic resistance marker genes, the following factors should be considered:

- (1) The clinical and veterinary use and importance of the antibiotic in question;
  - [Certain antibiotics are the only drug available to treat some clinical conditions (e.g. vancomycin for use in treating certain staphylococcal infections). Marker genes encoding resistance to such antibiotics should not be used in recombinant-DNA plants.]
- (2) whether the presence in food of the enzyme or protein encoded by the antibiotic resistance marker gene would compromise the therapeutic efficacy of the orally administered antibiotic; and

<sup>&</sup>lt;sup>6</sup> In cases where there are high levels of naturally occurring bacteria which are resistant to the antibiotic, the likelihood of such bacteria transferring this resistance to other bacteria will be orders of magnitude higher than the likelihood of transfer between ingested foods and bacteria.

[This assessment should provide an estimate of the amount of orally ingested antibiotic that could be degraded by the presence of the enzyme in food, taking into account factors such as dosage of the antibiotic, amount of enzyme likely to remain in food following exposure to digestive conditions, including neutral or alkaline stomach conditions and the need for enzyme cofactors (e.g. ATP) for enzymatic activity and estimated concentration of such factors in food.]

(3) safety of the gene product, as would be the case for any other expressed gene product.

If evaluation of the data and information suggests that the presence of the antibiotic resistance marker gene or gene product presents risks to human health, the marker gene or gene product should not be present in the food. Antibiotic resistance genes used in food production that encode resistance to clinically used antibiotics should not be present in foods.

#### 5.3 REVIEW OF SAFETY ASSESSMENTS

The goal of the safety assessment is a conclusion as to whether the new food is as safe as the conventional counterpart taking into account dietary impact of any changes in nutritional content or value. Nevertheless, the safety assessment should be reviewed in the light of new scientific information that calls into question the conclusions of the original safety assessment.