Insuring the uninsured: Options for Extending Social Insurance to Agricultural Labourers and Expected Productive Impacts

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## Agenda

The informal sector in Zambia at a glimpse

Extension strategy and challenges faced

Partnership in delivery of social security

Expected impact on production



### Informal Sector In Zambia

- In 2014, of the 5,859,225 employed persons, 4,914,969 persons were employed in the informal sector, representing 83.9% while 944,256 were working in formal sector, representing 16.1% -CSO 2014 Zambia Labour Force Survey Report.
- Informally employed workers are predominantly in agriculture, forestry and fishery (53.8%), household workers (19.5%) and trade, wholesale and retail distribution workers (12.6%).
- The agriculture, forestry and fishery industry employs 2,864,154 persons, of which 2,812,423 or 98.2% are informally employed.
- Informally employed workers do not benefit from basic social protection such as income in old-age.

## Extending Social Insurance to the agricultural labourers

- The National Pension Scheme Authority (NAPSA) is committed to extending scheme coverage to cover more persons.
- Extension of social security coverage to the informal sector is one of the key focus points of the 2016 NAPSA corporate strategy.
- The Authority's proposed strategy to extend coverage to the informal economy workers is to target the agriculture sector particularly the small scale farmers.
- Other sectors employing large numbers of informal workers will be considered at a later stage

## Why target small scale farmers

- The Authority's rationale for targeting small scale farmers is twofold;
- a) The number of small scale farmers is significant; it is estimated there is 1.5 millions small scale farms in Zambia, 98% in informal employment and mostly self employed
- b) Various forms of organisations of small scale farmers exist, which NAPSA could establish partnerships with in order to put in place cost –effective coverage mechanism.



### An Informal sector tailored scheme

- Extending social security to the small scale farmers requires some adjustment to the rules and features;
  - ✓ Contribution rate
  - ✓ Frequency and time of payment; and
  - ✓ Panalties
- Tailored benefit package

**Attractive** 

- ✓ Affordable and sustainable
- ✓ Encourage formalisation
- ✓ Frequency and time of payment; and
- ✓ Active participation of key players, workers and employer organisations.



## Benefits being considered

A mix of both short and long term benefits that include;

- Old age , survivors, invalidity
- Funeral grants
- Crop/farming inputs weather indexed insurance
- Access to conditional loans for purchase of farming inputs



## Delivery mechanism

Establish partnerships with organisations with grass roots at the community level.

 Partnership organisations to assist in registering of members, distribution of membership cards, collection of contributions and distribution of benefits



## Identified organisations for partnerships

## Natsave

- Well established and trusted institution
- Provides saving services to 200,000 with focus on rural areas
- Systems in place

## Out grower Schemes

- Interest in having motivated and productive farmers to buy from
- Large numbers of farmers that could be possibly covered
- Few but large scale out grower schemes exist

## Identified organisations for partnerships

## ZNFU

- Well established and recognised association
- Has large membership; about 600,000
- Large district coverage
- Structures in place, from national level to grass root level

# Challenges faced in extending Social Security to informal agriculture sector

- Low contribution capacity
- Lack of attractiveness of long –term social security benefits
- Low awareness on social security
- Enforcement of compliance
- Low trust in government institutions
- High administration costs
- Permanency and consistency



## Next steps for the Authority

DESIGN AND COSTING

ARTNERSHIP





#### Preliminary selection of benefits

Based on principles of technical feasibility and assumed target's population needs and expectations



#### Costing of selected options

Determination of the amount of contribution for a few selected products



#### Field study

to test interest, acceptability and willingness to contribute



#### Actuarial analysis

of selected package of benefits



#### Scoping study

Explore interests among possible distributors



#### Negotiate conditions of partnership

Including commission fees, remittances of contributions, tranfert of data



#### Establish formal partnership

Signature of agreement



#### Amend legislation

to enable design and implementation of specific product for the informal workers



#### Dilat

in selected area with selected partner



#### Monitor and Evaluate

Results in term of coverage, acceptability, provision of benefits, financial sustainability



#### Adjust

Adjust and extend coverage OR Stop



## Expected impact on production

- Provide liquidity through access to conditional loans
- Increased certainty and security –providing crop/farming inputs weather indexed insurance will provide assurance to millions of household.
- Increased access to technology, knowledge and inputs.
- Re-allocation of labour to on-farm activities



## Thank You

